

U.S. DEPARTMENT OF COMMERCE

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COMMERCE SPECTRUM MANAGEMENT ADVISORY  
COMMITTEE (CSMAC)

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MEETING TO DISCUSS LESSONS LEARNED FROM  
WORKING GROUP PROCESS

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FRIDAY  
DECEMBER 13, 2013

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The Committee met at the U.S.  
Department of Commerce, Herbert C. Hoover  
Building, Room 4830, 1401 Constitution  
Avenue, N.W., Washington, D.C., at 9:00  
a.m., Peter Tenhula, Moderator, presiding.

PRESENT

PETER TENHULA, Moderator

LAWRENCE E. STRICKLING, Assistant Secretary  
of Commerce for Communications and  
Information

COLIN ALBERTS

LARRY ALDER

BOB ATKINS

BYRON BARKER

STEVE BUENZOW

MICHAEL CALABRESE

MIKE CHARTIER (by phone)

TOM DOMBROWSKY

BRIAN FONTES (by phone)

ALEXANDER GERDENITSCH

H. MARK GIBSON

CHRISS HAMMERSCHMIDT (by phone)

DALE HATFIELD

ROB HAINES

JOHN HUNTER

JEFF MARKS

MARK MCHENRY

FRED MOOREFIELD

IVAN NAVARRO

KARL B. NEBBIA

GARY PATRICK

MARK RACEK

DENNIS ROBERSON

GREGORY ROSSTON

SANYOGITA SHAMSUNDER (by phone)

TOM SULLIVAN (by phone)

CAROL SWAN (by phone)

PETE TENERELLI

BRYAN N. TRAMONT (by phone)

MARK UNCAPHER

JENNIFER WARREN

JANET YOUNG

KEN ZDUNEK (by phone)

ALSO PRESENT

BRUCE WASHINGTON, Designated Federal Officer

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1 P R O C E E D I N G S

2 9:07 a.m.

3 MR. TENHULA: Friday the 13th, knock  
4 on wood, good luck everybody. Welcome to the  
5 meeting to discuss lessons learned from  
6 Commerce Spectrum Management Advisory  
7 Committee Working Group Process.

8 We're going to go through the  
9 agenda in a minute, but I'll just open it up  
10 to Assistant Secretary Larry Strickling for a  
11 few comments.

12 ASST. SEC. STRICKLING: Well, thank  
13 you, Peter. And, again, as always, I want to  
14 thank -- start off with a thanks to all of you  
15 who participated in the process. It was a very  
16 important process that we engaged in last  
17 year. We've learned a lot, and the purpose of  
18 today's meeting is to find a way to capture  
19 that and talk about it in getting some shared  
20 understandings, because that wasn't a one-off,  
21 what we did on those bands last year.

22 As we continue to focus on

1           Spectrum Sharing, these kinds of conversations  
2           are going to have to become kind of the  
3           standard way of operating, as opposed to an  
4           unusual event such as it was when we started  
5           these discussions last year. So, it's in that  
6           spirit that we really want to hear from you  
7           all today because our challenge now, here, is  
8           to figure out a way to regularize, or  
9           institutionalize, this process in a way that  
10          it can run so much more smoothly the next time  
11          out, and the next time, and the next time  
12          after that because I think this really is  
13          establishing a new way of doing business in  
14          terms of figuring out the challenges of  
15          reallocating bands in a Shared Spectrum  
16          environment.

17                        So again, thanks to everyone who  
18                        submitted written comments, and we really look  
19                        forward to hearing from the rest of you today  
20                        as we go through the discussion. So, with  
21                        that, I think we ought to get on to hearing  
22                        from you. Peter?

1 MR. TENHULA: And I'm sorry I did  
2 not introduce myself. I'm Peter Tenhula. I  
3 work here at NTIA, as well.

4 (Laughter.)

5 MR. TENHULA: Well, the folks on  
6 the phone just in case, and for the record.  
7 I'll be moderating this but before we get  
8 going and make introductions, we do have a few  
9 people still coming in the building, and I  
10 know we have the folks on the phone.

11 Just to reiterate some of the  
12 purposes and objectives today that Larry  
13 talked about, it's about looking back at the  
14 process that we undertook since May of last  
15 year when this was -- the working group  
16 process was kicked off, and see how we can  
17 build upon that experience and take advantage  
18 of the lessons learned from that. And, again,  
19 institutionalize those, document them, and  
20 find the best practices, and the not so good  
21 ones and see how we can fix those.

22 Just a few comments about some

1 rules and engagement. Our lawyer did walk in  
2 just recently and I do want to remind  
3 everybody that this is not a CSMAC meeting,  
4 this is not a meeting of the Advisory  
5 Committee. We are not looking for the  
6 consensus of the group. We're just looking for  
7 individual ideas and inputs from all of you  
8 here that participated in the working group  
9 process, the folks that were on the ground and  
10 running, and up and doing the -- involved in  
11 the working group, so it's not -- we're not  
12 going to be taking any votes or reaching any  
13 kind of consensus, but we're just more -- get  
14 that kind of thing.

15 So, the way it will work, we'll go  
16 through some of the hot topics that are  
17 discussed in these issues for discussion. And  
18 we may call on folks, especially folks who  
19 were chairs or co-chairs of the groups, the  
20 CSMAC liaisons that were actively involved,  
21 and any other participants that were actively  
22 involved, we'd like to hear from you most

1           importantly.

2                           As Larry mentioned, we did get  
3           some written contributions. The ones that I  
4           have are from Janice Obuchowski, T-Mobile,  
5           DoD, NASA. Were there other written inputs? I  
6           think from our perspective, I think the doors  
7           and our ears are always going to be open on  
8           this, so any other inputs we'll be happy to  
9           receive on the record, off the record, so long  
10          as it constructively contributes to improving  
11          the process here so that next time we will be  
12          able to do this smoothly, faster, better.

13                          So, to the extent you want to be  
14          recognized around the table, raise your hand  
15          and I'll call on you. And those on the phone,  
16          I guess you're just going to have to chime in  
17          on the particular topic. As we get to the  
18          point in a topic or an issue where the dead  
19          horse is being beaten back to life, we'll try  
20          to change topics.

21                          So, some of the issues for  
22          discussion that were outlined in the agenda



1 are basically kind of a recap, what happened,  
2 you know. Basically, it started with the  
3 framework document that NTIA developed and put  
4 out there to kind of outline what the  
5 expectations were for the working groups, and  
6 then, basically, when the dance -- when the  
7 music started, the dance started happening,  
8 the industry folks got together with  
9 government folks, probably the first time in  
10 a long time, if not ever, to talk about some  
11 very hairy technical issues. There is  
12 participant selection involved in coming up  
13 with the groups, the leadership issues, work  
14 management issues, the process and  
15 organization, subgroups were formed.

16 Obviously, a big issue that I'm  
17 sure is going to take a lot of our time today  
18 is information access and information  
19 management. A lot of folks in the written  
20 comments made constructive suggestions along  
21 those lines. The Working Group Report  
22 production, and the process for reporting to

1 the full CSMAC. And, hopefully, at the end  
2 we'll have time to kind of recap kind of core  
3 lessons learned about what works, what were  
4 kind of the best practices and ideas for  
5 improvement.

6 I also want to just add for  
7 context, I think we do have folks here that  
8 are involved in other, similar groups. They're  
9 international in scope like at the ITU,  
10 standards organizations. Dale's been leading  
11 the DTAG effort, other multi-stakeholder, even  
12 though it's not quite as big as a type of  
13 multi-stakeholder, but it -- where lessons  
14 learned from those -- best practices from  
15 those experiences that you may have -- you may  
16 personally have would also be, I think,  
17 constructive. So, that would -- also be open  
18 for bringing those into the discussion.

19 So, with that I'm going to start  
20 kind of high level with some introductions, so  
21 just to go around the table. If everybody  
22 introduced themselves, obviously, their name

1           and their affiliation, and what working group  
2           or working groups you were involved with. And  
3           one suggestion, one key suggestion that you  
4           think is -- or maybe an issue that I didn't  
5           cover that we should cover on the agenda. So,  
6           we'll start here in the room and I'll go ahead  
7           and start with Karl. He ran the whole show  
8           during the process, and I'll start with him  
9           making introductions, and we'll go around this  
10          way, and then we'll hit the phone.

11                       MR. NEBBIA: Okay. I'm Karl Nebbia,  
12           the AA and also Spectrum Management, and  
13           that's it.

14                       ASST. SEC. STRICKLING: AA being  
15           All American?

16                       MR. NEBBIA: All American.

17                                       (Laughter.)

18                       MR. TENHULA: And another  
19           housekeeping, just try to speak into the  
20           microphone so we can record it for the webcast  
21           and the minutes.

22                                       So, Karl, just briefly before we

1           move on your role, basically, in kind of the  
2           management aspect of this. We did have a  
3           series of meetings and calls with the co-  
4           chairs and the liaisons. Is that -- was that  
5           something that was part of the process  
6           initially, or is that something that we  
7           definitely needed -- we figured out early that  
8           was something that needs to happen, and how  
9           did that work out?

10                   MR. NEBBIA: Certainly, the calls  
11           with the group of co-chairs, I think started  
12           pretty early in the process. I think there was  
13           always -- it was always helpful to touch base.  
14           It wasn't always that easy to see into what  
15           was actually happening within the working  
16           groups, but we were getting -- we were  
17           consistently getting updates at least from one  
18           of the co-chairs along the way. But of course,  
19           the management structure, everything that we  
20           put together here was done kind of on a first-  
21           time basis.

22                   The closest thing we had seen

1 along this line was work was done under the  
2 State Department's ITAC-R groups where  
3 actually we had brought together government  
4 and industry in the past on the five gigahertz  
5 wifi work where there was a lot of sharing of  
6 ideas. And, of course, our challenge is being  
7 able to formulate consensus recommendations  
8 through a process that we saw needed to be  
9 interactive.

10 We can, of course, create  
11 consensus recommendations by asking you to  
12 submit papers to us. You know, we can do an  
13 open solicitation of input. We can have a  
14 large meeting where everybody gets to talk to  
15 us, but to actually create an environment  
16 where industry and government get to talk  
17 together, negotiate together, share  
18 information together, and then provide us  
19 consensus recommendations, we have to have  
20 some structure that allows us to do that. And  
21 that's why we began with this idea of linking  
22 it to CSMAC because ultimately, to get the

1 consensus recommendation, it had to come from  
2 a body like CSMAC. It just couldn't come  
3 through random groups of people meeting  
4 together and offering consensus  
5 recommendations. So, that's how we kind of  
6 started.

7 MR. TENHULA: Okay, and we'll  
8 continue on with introductions around the  
9 table.

10 MR. MOOREFIELD: Fred Moorefield,  
11 DoD. I had the honor of being the co-chair of  
12 Working Group Five for a while, and gladly  
13 turn that over to Colonel Reese. But,  
14 ultimately, I'm moving on to be the kind of  
15 overseer for all DoD for its pilot working  
16 groups.

17 MR. HUNTER: Hi, John Hunter, T-  
18 Mobile. I had the pleasure of working with  
19 Fred as the NTIA liaison, and I think that,  
20 you know, as you pointed out, Karl, this was  
21 a first-ever event. I think it produced a lot  
22 of positive outcomes. I think the level of

1 collaboration, notwithstanding the information  
2 exchange challenges, in all I think turned out  
3 in a very favorable light. So I think we  
4 learned a lot through the process, and I'm  
5 happy to help figure out where we can improve  
6 it moving forward.

7 MR. ALDER: I'm Larry Alder, and I  
8 actually was not participating on these  
9 working groups, so I'm here to collect the  
10 lessons learned. But I do serve on the CSMAC  
11 where we're looking at one of the topics right  
12 now, is how to deal with sensitive and  
13 classified information in a database context,  
14 so I'm anxious to learn what lessons there  
15 are.

16 MR. ATKINS: Bob Atkins, Aerospace  
17 Corporation. I've been a member of both  
18 Working Group One and Working Group Three. And  
19 again, I also want to echo that the ability to  
20 interchange between the various bodies has  
21 really helped in the technical side for being  
22 able to get information back and forth. It was

1           excellent.

2                           MR. NAVARRO: Good morning. Ivan  
3           Navarro, NOAA National Weather Service. I was  
4           the government co-chair for Working Group One,  
5           and it was, indeed, a very challenging and  
6           rewarding experience working on the work --  
7           doing the working group work. And liked it so  
8           much, we're still going.

9   (Laughter.)

10                           MR. TENHULA: Mark?

11                           MR. RACEK: Okay, can you hear me?  
12           I'm not sure what mic to talk into here. But  
13           anyway, it's Mark Racek with Ericsson, co-  
14           chair for Working Group Two. And I agree with  
15           everyone else on all the comments that have  
16           been made up until this point as far as the  
17           constructive aspects of the sort of industry  
18           working with the federal agencies themselves.  
19           I think that's a very good model for going  
20           forward. I think it's absolutely necessary to  
21           be able to have that sort of transaction of  
22           information back and forth.



1                   I think, though, that the process  
2                   actually started earlier than the framework.  
3                   I think it actually went back to sort of the  
4                   Fast Track studies, because if you took a look  
5                   at sort of what was provided by NTIA to the  
6                   federal agencies as far as their -- the study  
7                   items that they were given as far as the cost  
8                   analysis, as far as identifying alternative  
9                   bands, that sort of thing, that's what we were  
10                  held to. And there seemed to be maybe a little  
11                  bit of inconsistency in the scope of what was  
12                  given to us as working group chairs, and what  
13                  was given them as the scope of their study.  
14                  So, you know, I think that that's something  
15                  that could definitely be worked on in the  
16                  future. Thank you.

17                   MR. MARKS: Well, I have scoping  
18                   here. I think we might agree. My name is Jeff  
19                   Marks. I'm with Alcatel-Lucent. I did fairly  
20                   little participation directly in the working  
21                   groups, but rallied our troops as Steve Wilkus  
22                   and Marlene Boudicca, who contributed to all

1 five of the working groups. I watched and got  
2 reports from them.

3 And, again, I guess similar to -  
4 you know, I agree with everything that others  
5 have said, and I think that much is covered  
6 here, but I do think that as part of our  
7 discussion, scoping is important. And, in  
8 particular, something that was a bit awkward  
9 was the differing views on compressing the  
10 band 1755 to 1780, and how sort of at the very  
11 end I think it was a happy agreement that came  
12 out where DoD is now moving out of those first  
13 25 megahertz, but it did -- I think it also is  
14 a bit awkward in how it dovetailed with the  
15 findings of the CSMAC.

16 MR. UNCAPHER: Mark Uncapher from  
17 Telecommunications Industry Association.  
18 Somewhat like Jeff, I was -- well, I was not  
19 a participant but somewhat like Jeff, I was  
20 lurking, trying to keep track of what was  
21 going on and following the progress that was  
22 taking place. And I would echo many of the

1           comments that both Jeff and Mark have made.

2                       MS. YOUNG: Hello. My name is Janet  
3           Young with the FCC Wireless Bureau. I worked  
4           mostly with Working Group One and Working  
5           Group Five. I would like to comment on the  
6           technical committee that kind of evolved out  
7           of Working Group One, with the co-chairs Ivan  
8           Navarro and Steve Sharkey, was very beneficial  
9           to have one group looking at those key  
10          technical issues that were common to all  
11          groups to try to help build a consensus.

12                      MR. TENERELLI: My name is Pete  
13          Tenerelli, ICF International. I've also not  
14          been a participant in CSMAC, but just  
15          observing and keeping track of what's going  
16          on.

17                      MR. TENHULA: All right, Dennis?

18                      MR. ROBERSON: Dennis Roberson from  
19          Illinois Institute of Technology, and I am a  
20          CSMAC member, and the liaison for Working  
21          Group One, and had dabbled in actually all the  
22          rest of the working groups.

1                   MR. HATFIELD: I'm Dale Hatfield  
2                   from the University of Colorado. I did not  
3                   actively participate either. As mentioned, I  
4                   did for quite some time chair the Broadband  
5                   Internet Technical Advisory Group. I think  
6                   some of the lessons we learned there may be  
7                   useful, and I thought Dennis was going to say  
8                   it, but we also on the TAC, the Technical  
9                   Advisory Committee over at the FCC, we're  
10                  struggling with some of the same issues in  
11                  looking at the most effective way moving  
12                  forward in terms of getting public input and  
13                  so forth through the advisory process, or  
14                  through various forms and multi-stakeholder  
15                  groups. Dennis, did I butcher that?

16                  MR. ROBERSON: No.

17                  MR. DOMBROWSKY: Hi, I'm Tom  
18                  Dombrowsky of Wiley Rein. I'm a CSMAC member.  
19                  I actually had the fortune or misfortune of  
20                  participating in all five different working  
21                  groups. I was the liaison for Working Group  
22                  Two, and the one thing I would note is that

1 the striking differences between the working  
2 groups, I found, were where there was some  
3 ability to get technical data and run studies  
4 on the industry side, we moved along a lot  
5 faster, not surprisingly. So, I think  
6 everybody has come out of this understanding  
7 that information-sharing is a big issue. And,  
8 for example, Working Group Three, we were able  
9 to get a lot of the sort of satellite  
10 information and the process went along very  
11 well on the technical issues; whereas, in  
12 Working Group Four and Five, it was a struggle  
13 to get any kind of information. So, just my  
14 observation at a high level.

15 MR. GIBSON: My name is Mark  
16 Gibson, and I'm a CSMAC member, as well. And  
17 I was on Two, and I was the liaison for Four,  
18 and I was on Five, more active than I had  
19 anticipated, but we all were. And, you know,  
20 on the one hand I'd like to say that this  
21 whole CSMAC effort, while there are lots of  
22 lessons learned, you might call them

1           complaints.

2   (Laughter.)

3                   MR. GIBSON: It was a good process,  
4           and recognizing that it had never been done  
5           before, I think that the results of that are  
6           well worth the effort.

7                   Now, I'll agree with Mark Racek  
8           that the -- I think for our working groups, it  
9           was almost like a millstone around our necks,  
10          was the Fast Track report, because on the one  
11          hand the government was using that to say here  
12          is what we're working on, and on the other  
13          hand the carrier environment was saying yes,  
14          but that's not really accurate or right. So,  
15          the trouble is that that Fast Track report was  
16          sort of begun in a bit of a vacuum, and then  
17          when it got to the CSMAC work, you know, most  
18          of us, or a lot of us are engineers, we're  
19          like well, we're going to fix this. And I  
20          think it's to DoD's credit the amount of  
21          effort they put into -- I know from Working  
22          Group Four, and probably Five, as well, and

1 others working with us to refine that analysis  
2 and coming up with a better effort. So, I'm  
3 not sure what the lesson learned out of that  
4 is. Maybe that when we get this the next time,  
5 God forbid if there is one -

6 (Laughter.)

7 MR. GIBSON: -- that we have a  
8 little more latitude on analysis procedures  
9 and methodologies.

10 MS. WARREN: Jennifer Warren,  
11 Lockheed Martin, member of CSMAC, liaison to  
12 Working Group Five, and a dabbler in some of  
13 the others.

14 First of all, I agree with  
15 everything that Mark's last comment -- not the  
16 God forbid, but everything else. I do think it  
17 was a really worthwhile exercise, painful at  
18 times as it might have been, and I am going to  
19 take the opportunity to comment, provide a  
20 couple of comments even though I fully support  
21 how it overall went.

22 I think the definition up-front of

1           what the agency and industry, a written  
2           definition of what the task is is really  
3           important. I think you've heard different  
4           versions. You know, the agencies relied on the  
5           Fast Track, the carriers wanted something  
6           else. We spent a lot of time constantly  
7           revisiting that, and that also created, I  
8           think -- it was a diversion, each for their  
9           own reasons but, I mean, it was a diversion,  
10          but it also created some less-than-positive  
11          exchanges that aren't as good for the  
12          environment to reach the conclusions we  
13          ultimately were able to reach.

14                         And I think the process itself was  
15          a mix of formality and informality. Formality  
16          in the structure in that we were under CSMAC  
17          and that, but informality in terms of  
18          benchmarking where meetings ended, you know,  
19          what were the agreements reached, what was the  
20          progress reached in that meeting, where do we  
21          start from in the next working group meeting,  
22          you know, from week to week, or month to



1 month, or what have you. And I think a little  
2 bit more capturing because there was not  
3 consistent attendance. There was some from  
4 some of the very technical folks, but a lot of  
5 the others would come in and out as schedules  
6 permitted because there's a very intense  
7 period of meeting, so I think -- and that's an  
8 experience from the ITU. There's a lot of  
9 documentation not like being held to it, but  
10 that you know where you ended, and so where  
11 you're starting again when everybody comes  
12 together. It allows people to come in and out  
13 without having to revisit things which, again,  
14 creates, I think, a better environment for  
15 working. So, I'll just stop there for now.

16 MR. FONTES: For those sitting  
17 around the table, I was admiring closely  
18 Jennifer's Diet Dr. Pepper, and I said, where  
19 did you find that? She goes in her purse and  
20 rips out another -

21 (Laughter.)

22 MS. WARREN: That's why that

1 comment was made.

2 (Laughter.)

3 MR. FONTES: So much appreciated.

4 My name is Brian Fontes, and I co-chaired the  
5 CSMAC with Gregg Rosston who will probably be  
6 here a little bit later. I know he had another  
7 commitment this morning. And throughout this  
8 process, there's been a number of  
9 opportunities to meet with these gentlemen  
10 here at the head of the table to kind of do an  
11 assessment as to where we are, what we're  
12 doing, where we need to go.

13 What we've tried to do, I think,  
14 to some degree with success, is the fact that  
15 -- I keep looking, I thought that might have  
16 been Greg -- that compared to previous CSMACs  
17 where work has been done for an extended  
18 amount of time, months on end, to come up with  
19 a final report, the final report tended to be  
20 extremely lengthy, and watered-down, that's my  
21 term, primarily to reach consensus among the  
22 folks participating in the group. And you

1 know, I tend to draft documents or think of  
2 documents in terms of how the reader will  
3 review the information. And in this case, I  
4 looked to Larry and others in government as  
5 government officials, policymakers, that need  
6 to read the document in terms of its policy  
7 implication. So, we tried in this CSMAC to do  
8 it a little bit differently, to raise  
9 questions throughout the whole tenure, to  
10 generate responses to those questions.

11 Now, was the process smooth and  
12 wonderful and just easy to do? Absolutely not,  
13 but I think it's a right direction. And I  
14 would hope that the next CSMAC continues in  
15 that process, because I think it keeps people  
16 engaged. I think you get responses to issues  
17 earlier on than at the very end of a CSMAC. I  
18 think it also brings out early in the process  
19 where there are these difficulties that have  
20 been identified by the other commenters  
21 sitting around the table, so that actually  
22 during the course of the CSMAC, you may be

1           able to attempt to remedy or address some of  
2           those difficulties rather than have them  
3           identified in the final report, at the end of  
4           a lengthy period of time, and then try to  
5           figure that out.

6                       And so, as much as it may have  
7           been challenging, difficult, the struggle,  
8           pull-and-push, if you will, of data, who were  
9           the right people, how do you deal with  
10          classified sensitive information, we're  
11          actually talking about it within the very  
12          CSMAC in which we're working with it, rather  
13          than teeing it up for the next one.

14                      And so, for the process part of  
15          it, and I want to congratulate the team for  
16          accepting that approach and encouraging that  
17          approach, quite frankly, in moving this thing  
18          along well. And I think as much as we may be  
19          frustrated with speed, and frustrated with a  
20          number of different things, perhaps they're  
21          just sometimes frustrated with a lot of things  
22          going on. But at the same time, too, I think

1           there's a positive aspect to that frustration  
2           to the extent that it drives us, it pushes us  
3           to try to find remedies, and at least to  
4           articulate and identify what the root cause of  
5           those frustrations are that may, in fact, lead  
6           to discussions on possible remedies and  
7           solutions.

8                         So, those are just some of my  
9           observations with respect to the process  
10          during this CSMAC. One of the things that I am  
11          constantly amazed with is the fact that so  
12          many people dedicate enormous amounts of time,  
13          talent, energy, and resources to try to  
14          achieve something that is not necessarily a  
15          company-specific, or an agency-specific  
16          benefit, but to the broader good of trying to  
17          move U.S. in a better direction, if you will,  
18          in terms of spectrum management and spectrum  
19          use. So, for all of those folks who really did  
20          the length of time down here on the five  
21          committees. And Jennifer, you participated in  
22          one or two but dabbled in many, I have just

1           been amazed at your dedication and commitment.  
2           Thank you.

3                       MR. TENHULA: Thank you, Brian.  
4           We'll just continue along the wall here just  
5           to make sure we get everybody that's here. And  
6           feel free to come up to the table if you want  
7           to participate, especially if -- you know, I  
8           would -- if it's okay with Karl, NTIA's staff  
9           that was on the ground and in these working  
10          groups to kind of get their impression. So, I  
11          think you can just speak up and we'll  
12          hopefully capture you.

13                      MR. MARTIN: Good morning. My name  
14          is Don Martin. I'm an engineer in Alliant  
15          Science and Technology, and I was a member of  
16          the teams that worked doing the analysis in  
17          Groups Four and Five. And a couple of things,  
18          one is, if Fred ever calls me saying we'd like  
19          you to do this again, I'm going to say no.

20   (Laughter.)

21                      MR. MARTIN: The other is, if I'm  
22          not smart enough to do that, learn how to take

1 a beating and say thank you, can I have some  
2 more.

3 (Laughter.)

4 MR. TENHULA: And just to  
5 interject, Bob Lyon did offer the portal for  
6 the document-sharing through a SharePoint  
7 site. Is that right?

8 MR. MARTIN: Yes.

9 MR. TENHULA: So, maybe we might be  
10 able to delve into how well that worked, and  
11 those kinds of tools, online collaborative  
12 tools to the extent that they facilitated  
13 document exchange and review. So, Gary well,  
14 just -- we'll highlight that later actually.

15 MR. LYON: The only other thing I  
16 would say is that as both Four and Five  
17 concluded their work in the timeframe that we  
18 had for this, I think it has been stated a  
19 number of times that the work really wasn't  
20 finished. There needed to be more but it has  
21 stopped. But we are bearing down on a date  
22 where there'll be an auction, and then the

1 work that needs to have been done to help  
2 these communities find a common ground has  
3 stopped, and that's not a good thing. Somehow  
4 we need to find the means to keep doing it.

5 MR. TENHULA: Thanks, Bob.

6 MR. PATRICK: I'm Gary Patrick with  
7 NTIA. I was the Working Group Four liaison  
8 with Mark. I think one of the major hindrances  
9 that you guys have already said was the  
10 information exchange. And as Bob said, I think  
11 we were getting there. We just needed more  
12 time, and didn't really complete the work, and  
13 how that's going to be used is roughed up at  
14 this point. So again, Bob did a lot of good  
15 work, and I wish we could complete if we had  
16 enough time. Thanks.

17 MR. GIFT: I'm John Gift, an  
18 attorney with NTIA. I didn't participate in  
19 any of the groups, but I'm just here to  
20 observe.

21 MR. NEBBIA: So, we do have  
22 additional seats at the table -



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(Laughter.)

MR. BARKER: Byron Barker. I was an observer, also. I provided staff support. One thing I just want to make note for the record in reference to the Fast Track report, really what you're referring to is a Feasibility Study, I believe, for 1755 to 1850. The Fast Track report was one of our first reports where we looked at 3500 to 3650, and the 4200 band, and -

(Simultaneous speaking.)

MR. BARKER: So, I just want -- you know, so we don't get it misconstrued there. Thank you.

MR. TENHULA: Mary, did you introduce yourself? I know Janice could not be here, but she did make the contributions.

MS. RIFCHEN: Mary Rifchen, FTI, supporting Janice Obuchowski, she's traveling. She's on the road right now. And, actually, my colleague, Colin Alberts is more familiar with her statement. You want to -

1 MR. TENHULA: Were you guys  
2 involved in the work groups?

3 MR. ALBERTS: I was an observer for  
4 just about all of them on behalf of -

5 MR. TENHULA: First, Colin, your  
6 name?

7 MR. ALBERTS: Colin Alberts,  
8 Technologies. Echoing Mary, I think that we'd  
9 like to stand by -- obviously, I'd like to  
10 stand by Janice's statement on the lessons  
11 learned, but trust-building is an exercise,  
12 and this was an interesting one, but I think  
13 we came a long, long way. And I think that the  
14 resources that this round of CSMAC was able to  
15 muster to get to the conclusions that we did  
16 was pretty impressive, and I'd like to see  
17 that -- I'm hopeful that CSMAC will be able to  
18 continue doing that, as much as some other  
19 people around this table say never again.

20 (Laughter.)

21 MR. TENHULA: So, Michael came in a  
22 little later. Do you want to introduce

1           yourself and where -- we're doing  
2           introductions, any involvement in the working  
3           groups you had, any one issue that you think  
4           we ought to make sure we don't avoid  
5           discussing.

6                       MR. CALABRESE: Sorry I couldn't be  
7           here from the start. Michael Calabrese, CSMAC  
8           member. Yes, it was, you know, I thought a  
9           very productive process overall despite the  
10          frustrations and flaws that some CSMAC members  
11          have identified, and I'm sure it'll be better  
12          if we do it again in that respect. But the one  
13          thing, you know, I did hear that I had on my  
14          mind what was Brian suggested about interim  
15          reports. I think that's very important,  
16          particularly because some of us as members  
17          don't have the resources and/or technical  
18          expertise to have been as close to this as we  
19          would like. And if this is being done within  
20          the framework of the CSMAC as a FACA, then I  
21          think the actual membership of the CSMAC need  
22          to have more of a sense of how it's

1           progressing, and some input at points along  
2           the way rather than waiting to the end when  
3           you're a skunk in the party if you question  
4           anything that's been done. So, I think that  
5           might be one area for improvement to discuss.  
6           Thank you.

7                         MR. TENHULA: And Rob?

8                         MR. HAINES: Are these mics working  
9           from a distance? Can you hear me?

10                        MR. TENHULA: Yes.

11                        MR. HAINES: Okay. I'd just like to  
12           say that I join the others who said that -

13                        MR. TENHULA: Can you just give  
14           your name?

15                        MR. HAINES: I'm sorry. Rob Haines,  
16           NTIA. I was the NTIA point of contact for  
17           Working Group Three. As a lot of other people  
18           have mentioned, we had a lot of pain in the  
19           time when we were trying to get information  
20           back and forth between the different groups,  
21           but the encouraging part came when we did get  
22           information and we started to work as

1 engineers, those of us who were technical  
2 within the group, and were able to talk about  
3 things that we knew and we shared a lot. We  
4 had a lot of common views on engineering,  
5 maybe not proper modeling always, but with a  
6 lot of the technical issues we found a lot of  
7 common ground, so I think that brought us  
8 together.

9 MR. TENHULA: Okay. We're going to  
10 turn to the phone now. This is going to be  
11 fun. With the time that has passed already, we  
12 want to just get an idea who's on the phone,  
13 so if you would just quickly announce  
14 yourselves in order, alphabetical order. So,  
15 if you -

16 (Laughter.)

17 MR. TENHULA: Let's go with the  
18 folks that are As, Bs, and Cs first. And if  
19 you have a last name that is more towards the  
20 back of the alphabet, kind of wait for  
21 everybody else. Okay? That might work, because  
22 I'm not sure how many folks we have on the

1 line, but let's go. If your last name begins  
2 with A or up there in the alphabet, start  
3 introducing yourselves, please, on the phone.  
4 Thank you.

5 MR. BUENZOW: This is Steve Buenzow  
6 with the FCC. I'm not A, but I'm in the B  
7 category. I was a participant on Working Group  
8 Four.

9 MR. CHARTIER: Mike Chartier,  
10 Intel. Co-chair, Working Group Four.

11 MR. AMANO: Hasburt Amano with  
12 Federated Wireless.

13 MR. TENHULA: All right. Anybody -

14 MR. GERENDITSCH: Alexander  
15 Gerdenitsch, Motorola Mobility, and I was one  
16 of the co-chairs of Working Group Three.

17 MR. SULLIVAN: This is Tom  
18 Sullivan. I'm jumping in under N for NASA,  
19 although I believe Kathy Schlesinger, FTI, is  
20 present this morning in person, and most  
21 qualified to engage in these discussions.

22 MR. TENHULA: Okay. Anybody else

1 want to jump the alphabet?

2 (Simultaneous speaking.)

3 MR. KAHN: Intel and CSMAC and  
4 participated in Working Group Five.

5 MR. TENHULA: Repeat that again.

6 MR. KAHN: Kevin Kahn from Intel.

7 MR. TENHULA: Okay, Kevin. Okay.

8 MS. HAMMERSCHMIDT: Chriss

9 Hammerschmidt from NTIA. I was on Working  
10 Group Five, and Eric Nelson is also here was  
11 Working Group Five, and Jeff Wepman is sitting  
12 in on the phone call.

13 MR. TENHULA: Anybody else on the  
14 phone?

15 MR. TRAMONT: This is Bryan  
16 Tramont, worked with Working Group Five with  
17 Jennifer. And I want to take this opportunity  
18 since I have the microphone to ever-so-briefly  
19 give my two bits. I want to agree very much  
20 with Jennifer about defining scope early on.  
21 I think that's super important. I also want to  
22 emphasize, I think there's a real value in

1 adding timelines associated with tasks so that  
2 everyone remains focused on getting things  
3 done on a certain schedule. And then the third  
4 thing, I think it's similar to what Bryan  
5 Fonts had raised, which is that when we  
6 identify information gaps or barriers that  
7 we're hitting that there's some sort of  
8 escalation function.

9 I know there are perils associated  
10 with that because you don't want to have  
11 people running away from the working groups  
12 every five minutes, but I did feel like there  
13 were some institutional barriers that were  
14 identified, new process that might have  
15 benefitted from earlier resolution because I  
16 think people saw them coming earlier. I'm not  
17 quite sure how to balance that with the need  
18 to not have people running to NTIA every five  
19 seconds, but I do think that some sort of  
20 escalation process when barriers are  
21 identified would be useful. Thank you.

22 MR. TENHULA: Thank you.



1                   MR. WILKERSON: Steve Wilkerson  
2                   with Alcatel-Lucent. I'd like to underline a  
3                   lot of good things that have been said  
4                   already, particularly my colleague, Jeff  
5                   Marks, who cited me for having contributed to  
6                   Alcatel-Lucent's representation on Working  
7                   Groups One, Three, and Five. That's a bit of  
8                   joke there. But I think we're seeing some of  
9                   the early pains of trying to use shareware  
10                  techniques of having documents posted on  
11                  websites that kind of come and go, and the  
12                  best ones get reset and have some difficulty  
13                  in trying to keep everyone synchronized with  
14                  the process.

15                  I hope that in the future, one of  
16                  the lessons learned is to have more consistent  
17                  and more straightforward use of the online  
18                  sharing websites that include sharing screens,  
19                  as well as having document repositories, as  
20                  well as ongoing debates and discussions that  
21                  can help offload some of the desires to deal  
22                  with various topics in more depth without

1 feeling steamrolled in the way that a one-hour  
2 meeting often requires. So, I know I saw  
3 people like Gabriel get knocked down quite  
4 often for trying to bring up some of the  
5 points he had to make where -- which we did a  
6 lot of other discussions, as well, but perhaps  
7 they could have worked better offline. But  
8 otherwise, the give-and-take and the general  
9 progress of open discussion was impressive  
10 given the stakes and the detail, technical  
11 problems involved. Thank you.

12 MS. SWAN: Carol Swan, Air Force  
13 Spectrum Management Office. I participated in  
14 all the working groups. Thank you.

15 MR. ZDUNEK: This is Ken Zdunek,  
16 Roberson and Associates, and also the Illinois  
17 Institute of Technology. I participated in  
18 Working Group One, and Working Group Four,  
19 technical side primarily. I'm in the  
20 transportation group, and just a few quick  
21 comments, if I may.

22 I sure do want to commend the

1 Working Group Chairs for their patience in  
2 bridging these two worlds, the government side  
3 and the industry side. And also the engineers,  
4 particularly the ones that did the analysis.  
5 This is a version of extreme engineering that  
6 was really extraordinary to get these -- some  
7 of these analyses and end results done under  
8 the watchful eye of a lot of people.

9 I think a tremendous amount of  
10 progress was made in bridging understanding  
11 between the technology side. Again, technology  
12 as well as operational requirements on the  
13 government and industry side. And a lot more  
14 can be done.

15 I think one area that can  
16 facilitate consensus, we said that that's very  
17 important, is to have mutually agreed on  
18 modeling, you know, modeling approaches and  
19 parameters and so forth, and tremendous amount  
20 of progress was made, but I think more can be  
21 done. And then the very last thing is I think  
22 the information exchange going forward will be

1           greatly facilitated by the trusted agent. You  
2           know, initially there, I'm surprised no one  
3           mentioned that it really came in relatively  
4           late in the overall process, but going forward  
5           I think that's going to facilitate better  
6           understanding and this consensus building.  
7           Thanks.

8                           MR. TENHULA: Any others on the  
9           phone?

10                          MR. SHAMSUNDER: This is Sanyogita  
11           Shamsunder from Verizon. I was participating  
12           mostly in the technical discussion, and also  
13           in overall discussion with the Working Group  
14           Five, but also with Working Group One, and  
15           Working Group Three.

16                          MR. HARPIN: Derek Harpin with NSN  
17           Nokia Solutions and Networks. A little bit  
18           engaged, but my colleague, Prakash Muraud, was  
19           Working Group Five, Sub-Working Group Co-Chair  
20           of PGMs and other airborne systems, and I  
21           don't think Prakash is able to join this  
22           morning, but sort of I'm here on his behalf.

1 Thanks.

2 MR. FEE: This is Larry Fee  
3 supporting DSO. I supported Working Group Two,  
4 and the other general DSO support for the  
5 working groups.

6 MR. TENHULA: Okay. For those that  
7 may be too shy to introduce themselves on the  
8 phone, they just want to listen in, that's  
9 fine, too. Otherwise, I think we're going to  
10 move on, unless I missed any other Working  
11 Group Co-Chairs, liaisons, CSMAC members on  
12 the phone that did not chime in yet.

13 MR. WASHINGTON: Peter, for the  
14 record, this is Bruce Washington, Designated  
15 Federal Official for all of the working groups  
16 and CSMAC.

17 MR. TENHULA: Hey, Bruce. Do you  
18 have a way of figuring out how many people are  
19 on the phone?

20 MR. WASHINGTON: I can do it later,  
21 but not now.

22 MR. TENHULA: Okay. All right,

1           thanks. We were wondering where you were.

2                       All right. Well, let's just kind  
3 of talk -- follow-up. I think there was a lot  
4 of excellent points, and I definitely already  
5 learned a few things, especially with  
6 references to the Fast Track, which we  
7 understand our reference is to also the 1755  
8 Report that were issued by NTIA.

9                       I do want to point out that the  
10 process within the CSMAC did start before all  
11 of this, and there was the 500 megahertz  
12 effort which, you know, Steve Sharkey, even  
13 though he wasn't a member of CSMAC led a  
14 group, or participated in a group. You know,  
15 this is before I got here, but there was some  
16 effort that I think did, you know, go into the  
17 development of that 1755 Report, especially  
18 with regard to the bifurcation of the lower  
19 25, you know, knowing about the lower 25  
20 preference from an industry perspective, and  
21 kind of the two-phased approach I think that  
22 was recommended by the CSMAC at one point

1           before this was -- before that, but Karl, is  
2           that correct?

3                       MR. NEBBIA: I think it was  
4           discussed earlier. Obviously, we were of  
5           industry's primary interest in the lower  
6           portion of the band. We were also aware of the  
7           tremendous amount of spectrum that they were  
8           looking for, so it was certainly natural for  
9           us to look for as much spectrum as where we  
10          could get it. And I think in the context of  
11          setting up the framework of the discussions,  
12          part of the challenge here was -- and this  
13          isn't necessarily going to happen in future  
14          situations, but we looked at the entire band.  
15          I think we were certainly willing to see ideas  
16          come forward that said well, we can break off  
17          25 megahertz, or we can do this in some sort  
18          of phasing process. And, in fact, in our  
19          report we did report on portions or activities  
20          that could be moved out of the lower 25 in an  
21          earlier point, so we saw that as being kind of  
22          a phased consideration; but still the overall

1 goal to look at the whole band. And I think  
2 when industry came into the discussion they,  
3 I think, were hoping that the process would be  
4 to start over again, relook at the whole  
5 thing, and focus on the 25. And I think that  
6 became a challenge, a difference of viewpoint  
7 were we going back to starting the whole thing  
8 over again, and only going to break off a look  
9 at the 25; whereas, the agencies were  
10 participating on the basis of the months of  
11 discussion that had already gone on from our  
12 side as to whether that was a realistic  
13 approach.

14 Now, I think our report did allow  
15 room for, once again, this phased timing, but  
16 it was still oriented toward the idea that we  
17 were looking to allow access on the whole 95.

18 One other thing I wanted to  
19 mention in setting up the framework for the  
20 discussion is we had gotten a lot of input,  
21 including through representatives in CSMAC  
22 that when they looked at this band, went out



1           and ran their monitors around they saw almost  
2           no activity, so that coming into the  
3           discussion we saw the possibility across the  
4           band of potentially living in an environment  
5           where there was intermittent activity, and  
6           people were going to be able to find a  
7           solution to work together in that kind of  
8           intermittent activity.

9                           What we still found was a desire  
10          to get people completely out of the bottom  
11          portion of the band, and not necessarily to  
12          rely on that aspect of it. So, I think we were  
13          really hoping there was an opportunity in 95  
14          to work through. Obviously, we've come out in  
15          somewhat of a different place than that, but  
16          that's why I think we didn't shut off the  
17          discussion to say it was only lower 25, or  
18          whatever, and that led to a lot of back and  
19          forth on the framework.

20                       MR. TENHULA: Okay. So, continuing  
21          on the discussion on the framework, I'll --  
22          this is really following up on the opening

1           comments about defining kind of the terms of  
2           reference, or the charter, basically, for each  
3           group, you know, what the marching orders were  
4           and how those previous documents which this  
5           has affected that, and then also kind of open  
6           up, the question is how that -- maybe that  
7           framework document, those marching orders may  
8           be -- could be revisited and modified along  
9           the way. Is that something that would be  
10          suggested or not? Do you have a -- Jennifer.

11                       MS. WARREN: Thank you. Jennifer  
12          Warren for the recording. I wanted to follow  
13          up, and I'm taking this as we are here  
14          informally to actually really -- I mean,  
15          formally, but informally to engage and  
16          respond.

17                       I think one of the challenges was,  
18          again, the conversation that Colin was having  
19          was about relocation. That was really, I  
20          think, initially part of the report was about  
21          relo, and then some of us at least in the  
22          CSMAC understood the mandate to be looking at

1 sharing. And I want to be very clear using  
2 specific terms, as opposed to kind of blending  
3 it. I said that was really a challenge for a  
4 long time, and maybe permeated the entire  
5 process, was what was -- what were we supposed  
6 to be looking at. And that's why the 25  
7 megahertz just kept coming in and out.

8 MR. TENHULA: Right.

9 MS. WARREN: And I think that being  
10 clear and what, you know, NTIA was looking for  
11 would have been very helpful. You know, in  
12 hindsight would have been very helpful to have  
13 that up front, because we spent a lot of time  
14 debating, so going back to the framework, and  
15 going back to what the overarching direction  
16 is. And it shouldn't vary by working group,  
17 because it's all in the same band. So, we need  
18 something that's comprehensive for all of the  
19 working groups to draw from because, again,  
20 it's all in the same band, and not systems  
21 that are piecemeal and just in adjacent parts  
22 of that band, so that's why I'm worried about

1 an overarching.

2 MR. TENHULA: Right. The  
3 alternative is a clean slate. Say you have --  
4 start fresh, you forget anything that's gone  
5 before, you know. I mean, that would have  
6 maybe been a step backwards, but that would  
7 have been the alternative.

8 MS. WARREN: Yes.

9 MR. TENHULA: Okay, Tom Dombrowsky.  
10 Does anybody else want to talk -- if anybody  
11 else wants to talk about the framework  
12 document itself and the impact on that raise  
13 your hand, and I'll call on you.

14 MR. DOMBROWSKY: Yes, this is Tom  
15 Dombrowsky. I think from the industry's  
16 perspective, I think the concern on  
17 information sharing wasn't limited to  
18 technical information, so the reason why there  
19 was such a push back on sharing versus  
20 relocation from the industry side was we  
21 didn't understand what was going to be  
22 relocated, not going to be relocated, what we

1           were sharing with, what we weren't sharing  
2           with, what the costs that were going --  
3           associated with that relocation process. We  
4           all felt that we were having these discussions  
5           so we could engage on the report, the  
6           feasibility report and looking at all the  
7           different things in the feasibility report,  
8           not just narrowly on sharing. And maybe that's  
9           the industry's fault, but I can tell you that  
10          the industry perspective going in was we were  
11          looking at what happened in the feasibility  
12          report, and we were going to take it as a  
13          group, sort of agree on the two or three  
14          things we should focus in on. And, instead, a  
15          lot of folks -- and, again, as I think someone  
16          said earlier, we had people coming in and  
17          coming out of these things, so we would  
18          reargue these things, was a big problem. So,  
19          my final thing, which isn't related to this,  
20          but sort of add since we're talking about that  
21          is having a sort of organized approach of  
22          meeting notes and following on type of things

1 so people that aren't at every meeting can go  
2 and read and look, and understand.

3 I'll tell you, Working Group  
4 Three, just to single out one, did a fantastic  
5 job with that. Other groups had a struggle  
6 with that.

7 MR. TENHULA: Like Minutes and

8 MR. DOMBROWSKY: Yes, Minutes and  
9 sort of

10 MR. TENHULA: -- documentation.

11 MR. DOMBROWSKY: Yes, yes, just  
12 basically, so if you're not at -- if you miss  
13 a meeting, let's be honest, there were a lot  
14 of meetings, if you missed a meeting you could  
15 read and be ready for the next meeting, and  
16 know where people agreed or didn't agree. And  
17 we didn't have to reargue the same things over  
18 and over again, which was a lot of frustration  
19 for those of us that attended pretty much all  
20 of them. You get a new person in and we're  
21 like look, we already talked about this three  
22 times. Can we not talk about it again?

1 MR. TENHULA: Mark. I'm sorry,  
2 Fred.

3 MR. MOOREFIELD: Yes, Fred  
4 Moorefield, DoD. So, I kind of echo the two  
5 comments made on the framework. Even within  
6 DoD I don't think there was agreement as to  
7 what we were doing, whether it was were we  
8 doing sharing, was it relocation, was it a  
9 combination, were we looking at the lower 25,  
10 or looking at the whole band. I think some  
11 clear documentation with respect to that I  
12 think would go a long way to getting there.

13 I understand that there's a time  
14 frame here, so I think we need to talk about  
15 what that framework should look like,  
16 especially as it relates to time. You know, so  
17 as an example, if we're going to do a sharing  
18 of -- use the band we studied as an example of  
19 1755 to 1850, and not presupposing, but it's  
20 pretty clear that sharing wasn't feasible. But  
21 understanding that we didn't have the time to  
22 go back and look at other aspects of that with

1 all of the legislation and everything else  
2 going on needs to play into what we're  
3 realistically being told to do within that  
4 framework. But then to go back, I should have  
5 said as some opening comments because I don't  
6 want anybody to take away the fact that the  
7 magnitude of what NTIA took on to set this  
8 group up, you know, and I'll just speak from  
9 a DoD perspective. You know, for the first  
10 time in history bringing together such a  
11 magnitude of people not just the spectrum  
12 guys. We had folks coming in from the field  
13 and the program offices, the acquisition folks  
14 in the Pentagon, all planning this from a  
15 resource perspective when this isn't their day  
16 job. And dedicating their time for this whole  
17 process, and NTIA taking on this huge  
18 undertaking, putting all these folks around  
19 the table, you know, from these different  
20 aspects, you know, took guts from my  
21 perspective. And I think at the end of the day  
22 it worked pretty well. I think there were some



1 challenges that we talked about, but all in  
2 all it worked pretty well.

3 And I look at this kind of as a  
4 beginning, you know, what I would say is a  
5 change in how we do business, you know, if  
6 anything for the country. So, I could go back  
7 to one of Karl's points earlier, you know, ITU  
8 baseline was a good start, you know, but this  
9 was really about the country. You know, what  
10 can we do for the country, even if we're going  
11 to do something a little different. You know,  
12 going back to your comments about the policy  
13 aspects of this. You know, we had to keep an  
14 eye on the policy aspects of this, because  
15 some of the things we were looking at from a  
16 technical perspective had international  
17 implications that we couldn't ignore. So,  
18 there was a couple of different things, we  
19 needed to figure out how we balance certain  
20 things, if we're doing certain things for the  
21 country, with an eye on global policy and  
22 things that we're saying in ITU forums and

1 other forums, detail forums that will have  
2 implications on what we're saying in these  
3 groups, that we may not want to say outside of  
4 this country because some of the things we may  
5 agree with in the country, may not be  
6 applicable in other countries, and the DoD as  
7 a global operator is in a difficult position  
8 around the world. I have more comments later,  
9 but those are the

10 MR. TENHULA: Great, we'll have  
11 plenty of other topics. And before I move off  
12 the framework document, I think Mark wanted to  
13 chime in, anybody else on the framework  
14 document.

15 And the next topic we're going to  
16 talk about, kind of the process of what  
17 happened, you know, based on that. And Fred  
18 made a good point about the time frame, that  
19 document did anticipate some target  
20 deliverable dates which, obviously, ended up  
21 being blown out of the water except for maybe  
22 one group I think was timely, Working Group

1 One. Working Group Two, obviously, came in  
2 really early, too, so that's what our next  
3 topic is going to be more process oriented,  
4 participant selection, leadership, work  
5 management, those issues.

6 And before I turn to Mark Gibson,  
7 I just want to for the record note that Mark  
8 McHenry from Shared Spectrum came in. You were  
9 liaison, Working Group One.

10 MR. MCHENRY: Correct.

11 MR. TENHULA: And Greg Rosston Co-  
12 Chairs CSMAC, also came in, so we're not going  
13 to indicate in the record what time it was.

14 (Laughter.)

15 MR. TENHULA: Mark will have to  
16 kind of note on the usefulness of the  
17 framework document and ideas were

18 MR. GIBSON: Well, I'll make two  
19 comments, and I'll kind of flip around at  
20 least the way I initially thought about them.  
21 On the framework document, I think I'll echo  
22 what everybody else said, which is that it was

1 a good framework document to start with, but  
2 it needed to have some flexibility in it, and  
3 that was evidenced by the fact in Working  
4 Group Four, for example, when the Working  
5 Group Four was supposed to be microwave and  
6 Tactical Radio Relay, and then at the first  
7 meeting we realized that it was also SDR  
8 jitters, or software fine radio joint tactical  
9 radio systems, and so the microwave TRR aspect  
10 of it had one meaning. When you throw the  
11 jitters which were classified or if not FOUO  
12 and a totally different sharing scenario, it  
13 set us back at least three months, because  
14 then we had the issues of taxonomy, were we  
15 talking about sharing the relocation? The  
16 feasibility report did not include anything  
17 about them, so we really were left wondering  
18 what to do. So, we got good guidance from  
19 NTIA, but it required a lot of nibbling, I  
20 guess, for lack of a better term. So, I think  
21 the lesson learned would be -- I think the  
22 fact that the jitters weren't part of it was

1           probably an oversight, so that happens. But I  
2           think that -- and we had several meetings on  
3           this, that we needed more flexibility in the  
4           framework document so -- and we heard this, so  
5           that we understood whether we were talking  
6           about sharing versus relocation, or sharing  
7           and relocation.

8                           And what came out of that was this  
9           sort of nebulous concept of transitional  
10          sharing which we're now working on in this  
11          current iteration of the CSMAC, but that kind  
12          of got left sort of by the wayside. And had  
13          that been a little bit more understood both in  
14          the three working groups I was part of, it  
15          might have helped better characterize the  
16          discussions toward some resolution.

17                          MR. TENHULA: Okay. Just before we  
18          move on to the next issue, if there's any  
19          working group co-chairs on the phone, any  
20          CSMAC liaisons that want to chime in on the  
21          topic of the framework document, the terms of  
22          reference, and kind of the just general idea

1 of clarifying the issue -- the matters for  
2 discussion and the work that was expected.  
3 Okay. All right.

4 I want to move on to kind of the  
5 process, but if

6 (Off microphone comment.)

7 MR. TENHULA: Okay. Dennis

8 MR. ROBERSON: I'll maybe do the  
9 crossover. I've been debating where to put  
10 this, but as we've had this conversation, --  
11 this is Dennis Roberson from Illinois  
12 Institute of Technology.

13 A key part of the framework  
14 document that maybe was missing was let's do  
15 the right thing. It makes it more nebulous,  
16 but at the same time gives the flexibility  
17 that's needed, because in some cases the  
18 framework document was used as a club. You  
19 know, we can't do this because the framework  
20 document didn't say, even though in the end  
21 you determine, and the group determines that  
22 the right thing is something slightly

1 different than what was captured in the  
2 framework document. But the framework  
3 document, no document that any of us has ever  
4 produced is perfect. There's always the  
5 opportunity to as you learn something to go in  
6 a slightly different path. And I think that  
7 may be sort of an overarching structure that  
8 we could put in as we go forward. Karl is  
9 jumping up and down so I must have said  
10 something silly.

11 (Laughter.)

12 MR. NEBBIA: It's called the issue  
13 of piling on. No. Let me make this point. We  
14 through our study had concluded that the  
15 government could move out of the band, the  
16 whole band, but that it was going to cost a  
17 lot of money and take a lot of time to do  
18 that. There were a couple of systems like the  
19 satellite systems that we knew would not move  
20 out of the band, or couldn't be moved out in  
21 any reasonable time. So, given that, we're  
22 going to relocate -- there was going to be

1 from our experience a 1710, a 755, a  
2 transition and during that transition people  
3 were going to have to figure out how were they  
4 going to work together. How close could they  
5 get together? How could they share the  
6 spectrum in that transition? So, the lightbulb  
7 went on. Okay, well, if you learn what those  
8 rules are about sharing, maybe those same  
9 rules apply, what if we share permanently? So,  
10 we envisioned this discussion really to be  
11 about sharing. That we had said yes, we could  
12 get out but as we began to have that  
13 conversation, you know, we needed to go  
14 through that to figure out could we save costs  
15 by sharing, not move people out. That's very  
16 expensive. And what are the parameters for  
17 doing that sharing? And that's what we, I  
18 think, envisioned to be the nature of the  
19 discussion. And part of the challenge we  
20 couldn't quite get away from is people wanting  
21 to sit down and say well, no, no, we'd like to  
22 have a new discussion about relocation. We'd



1       like to figure out different ways that we  
2       could do that. And that became the real  
3       difficulty for us, is we felt the real  
4       conversation about was how do we share during  
5       the transition, and if those rules work there,  
6       could they be applied more broadly to an  
7       ongoing sharing arrangement that could share  
8       -- save us all the cost, or most of the cost  
9       of moving. And that's what we felt, or at  
10      least I felt the discussion was about. And we  
11      had that difficulty of people wanting to say  
12      no, we would like to go back and recalculate  
13      the cost of the government moving out. We want  
14      all that information. And I think that was  
15      unfortunate, and probably we could have -- I  
16      could have stepped in and said no, I don't  
17      want to have that discussion. In the end, I  
18      chose as sometimes we do in different settings  
19      to let folks continue to talk to each other to  
20      see what optimum thing might come out, and  
21      maybe we could certainly provide a clear  
22      direction. But we did see the discussion was

1           about sharing. It was necessary. If we  
2           concluded it was going to be about relocation,  
3           we were still going to have to do sharing  
4           anyway, so that's what we

5                           (Simultaneous speech.)

6                   MR. KAHN: This is Kevin Kahn, if I  
7           could get in. I wanted to second Dennis'  
8           comment in the following sense. What I tended  
9           to see was the lawyers, and I'm not using the  
10          real lawyers, I mean the lawyers in the room,  
11          and I mean the technical lawyers in the room,  
12          would go back to the terms of engagement and  
13          read them extremely narrowly when they wished  
14          to not engage certain discussions. And I think  
15          that was -- they were set up to do that in  
16          some sense, but it was not as productive.

17                           If the question really that we  
18          want to all get to is what things will work  
19          together in the real world in a practical  
20          sense, then you have to have a little more  
21          flexibility than some arbitrary noise level,  
22          you know, criteria or some other arbitrary a

1       p*riori*, you know, first approximation that was  
2       used to start the discussion. And what I  
3       tended to see was people retreating behind the  
4       definitions saying well, we were given the  
5       definition of what allows sharing, and so  
6       that's all we can do, which is different than  
7       a discussion that would have been perhaps  
8       conditioned by more of a do the right thing  
9       kind of approach, wherein people would say all  
10      right, the thing we're trying to get to is  
11      where can we, and where can't we effectively  
12      share, and that's not necessarily about, you  
13      know, kind of a narrow mathematical -- a  
14      single narrow mathematical number. It's a  
15      practical real world question, and I just  
16      think that could have been -- in the future we  
17      should find a way to open the discussion a  
18      little more so that we don't get into  
19      procedural details, if you will, based on sort  
20      of kind of an arbitrary set of terms of  
21      engagement set at the beginning.

22                                   MR. TENHULA: All right, thank you,

1 Kevin. So, I'm really aware of the time. We've  
2 got basically 45 minutes left, and I want to  
3 just touch maybe for five minutes on the  
4 process issues, establishment, the leadership.  
5 I know there was a dance that went on early  
6 on. I think these discussions are kind of the  
7 substantive direction. I'd like to -- we can't  
8 possibly avoid any kind of rehashing or  
9 retrying of any substantive conflicts and  
10 disputes from now on because I know that we  
11 want to really get to the information, access  
12 information, management issues, as well. So,  
13 the -- one of the issues like the folks  
14 started to chime in on is participant  
15 selection. It was an open selection process,  
16 basically anybody and everybody who wanted to  
17 participate from the federal side, non-federal  
18 side, and some other side if they could find  
19 it were invited to attend. That's the nature  
20 of an Advisory Committee process.

21 The leadership and the work  
22 management, the Co-Chairs I think have

1 positive feedback by having both a federal and  
2 a non-federal, or industry/government co-chair  
3 structure. Any thoughts on that, and how that  
4 worked out, as having the co-chairs. And then  
5 the work process. So, those are the kind of  
6 issues on the table now. Let's try to do  
7 quickly five, seven minutes of that really  
8 high-level points on any of those issues.

9 I want to first hear from any co-  
10 chairs specifically about kind of that  
11 dynamic, either the co-chairs. Fred, you were  
12 one of the initial co-chairs, Mark, you're a  
13 co-chair, Ivan. You know, how that co-chair  
14 relationship worked out, what was the working  
15 process between the other co-chairs? And then  
16 the chairs, generally, co-chairs, we heard a  
17 lot about the need to kind of harmonize things  
18 across working groups, and maybe even figure  
19 out maybe transfer things from one working  
20 group to another, share information among  
21 working groups. So, if you want to just talk  
22 about that from a co-chair perspective, that

1 would be great. Mark, do you want to start?

2 MR. RACEK: Sure, I can start. I  
3 thought that the -- that sort of organization  
4 within each one of the working groups was  
5 very positive, because I felt like that  
6 without having my sort of NTIA contact or the  
7 federal agent that actually had a stake into  
8 the outcome of the working group as the co-  
9 chair helped sort of bridge their interest  
10 with the industry interest, as well. Not only  
11 that, but they sort of had the knowledge of  
12 the systems that were being considered either  
13 for sharing or relocation and were, I think,  
14 able to sort of draw their interest into the  
15 working group and provided a nice cohesive  
16 sort of working group.

17 MR. TENHULA: Fred, do you want

18 MR. MOOREFIELD: Sure. So, a couple  
19 of points that are positives. I think that the  
20 process, I think -- I thought the architecture  
21 for how you established this process I think  
22 was good, where you had the oversight group,

1 the co-chairs, the CSMAC liaisons overseeing  
2 all the work, the co-chairs from both industry  
3 and the federal government I thought was good  
4 and balanced. Even the sub-working groups,  
5 only because Working Group Five was just so  
6 cumbersome with so many systems to deal with.  
7 So, I think that process was good.

8 I think some things that could be  
9 fixed is a clear process for resolution of  
10 issues, you know, and what is that process? I  
11 don't think everybody really understood what  
12 that process was. I thought it was the  
13 Management Oversight Group where you would  
14 bring issues back and then they would come  
15 down with some discussion at that level, and  
16 then it would come back down, but I think  
17 other folks thought there were other  
18 processes, so I think a clear resolution  
19 process would go a long way.

20 I think a better sharing of  
21 information across all working groups. I think  
22 that could have been done better. Going back

1 to what Jennifer said, we were talking about  
2 the same band, and whether we're talking about  
3 I to N criteria discussions, whether we're  
4 talking about models, that crosscutting across  
5 all working groups could have been done  
6 better. And I'll put that on the co-chairs  
7 could have done a better job of doing that,  
8 even myself as a co-chair of Working Group  
9 Five. We started out the discussion but we  
10 never really followed through because there  
11 was just so much work to do in such a short  
12 time frame, a lot of that stuff kind of got  
13 lost in the shuffle with all of the other  
14 stuff, and trying to manage the group. So, I  
15 think that would go a long way.

16 I think another thing, from the  
17 DoD perspective release of information to the  
18 public was huge for us. You know, in my new  
19 job in DoD I just never really understood the  
20 process of what it really takes to get stuff  
21 out of the building. That has to be factored  
22 into this. You know, that's our process and



1           it's not going to change because of a sudden  
2           Spectrum is important. We have to go through  
3           that process to get information out to the  
4           public, and we need to figure out how to  
5           factor that in. We even started looking at it  
6           within DoD and trying to back it up based on  
7           when deliverables were supposed to be  
8           delivered to the working groups, and it was  
9           almost impossible.

10                   MR. TENHULA: So, Fred, a release  
11           of information to a working group because it  
12           was especially open entry kind of membership  
13           basically is tantamount to a release to the  
14           public.

15                   MR. MOOREFIELD: Correct. Because  
16           we're on the phone, we don't know who's on  
17           that call, whether somebody overseas somewhere  
18           or whatever, it was open to the public, so  
19           that information would have been put on a  
20           public portal, as well, so not only talked  
21           about on the working group open call but also  
22           provided to anybody in the world that wanted

1 to see that information, so we had to go  
2 through a clear public release process to make  
3 sure not just the spectrum guys, but others  
4 within the Pentagon can look at that data and  
5 say it's okay to put out in public. I don't  
6 care if it's in Wikileaks or whatever is out  
7 there, but for DoD to put it out there and say  
8 here, yea verily this is what it is, is a  
9 different thing than somebody on Wikileaks  
10 posted it and nobody knows if that's really  
11 valid or not. So, that has to be factored into  
12 the process. Thank you.

13 MR. TENHULA: All right. Any other  
14 Co-Chairs? Mike on the line, Ivan, if you want  
15 to chime in about kind of the co-chairing  
16 aspect of this.

17 MR. NAVARRO: Yes, thank you. Ivan  
18 Navarro, Working Group One Co-Chair. I guess  
19 as the Co-Chair of Working Group One I was  
20 probably one of the more fortunate. We had  
21 much clearer marching orders, not to beat the  
22 dead horse of the framework, but we didn't

1           have a problem with the framework. We knew we  
2           were going to be sharing, so that was very  
3           clear. That led us to the first thing we had  
4           to do, was to resolve the conflict between the  
5           Fast Track report that did a sharing study and  
6           then the industry knowledge of what their  
7           system capability was and how it differed from  
8           what was in the report, so that led to that  
9           technical panel and getting a consensus of  
10          what the technical parameters of the industry  
11          system would be that we would be sharing with,  
12          and that took a tremendous amount of time. And  
13          I'd like to thank Steve. Steve was very good  
14          to work with. I don't know how -- what the  
15          process was for selecting the co-chairs. He  
16          was a good choice. He was very easy to work  
17          with, and I think we got along very well. And  
18          I was nominated, I guess, so I accepted. I  
19          don't know how that happened, but here I am.

20                           And one of the things that was  
21          very challenging for me was the time. And I  
22          think I could have done a much better job in

1 my role as Co-Chair, and I was limited by my  
2 day job, unfortunately. And I don't know if in  
3 the future for government co-chairs there's a  
4 way to make it perhaps a detail assignment or  
5 something along those lines that would somehow  
6 allow me to dedicate more time and not be so  
7 encumbered by my normal duties, which I was  
8 not relieved of in any way. So, that's all I  
9 have to say about that.

10 MR. TENHULA: Okay, thank you. Any  
11 co-chairs on the phone want to chime in? You  
12 have one point?

13 MR. NEBBIA: Just one quick point  
14 on the issue of the clear process for  
15 resolving issues, and I'm sure I'll be  
16 credited for being really smart or really  
17 stupid for this comment, but it was my actual  
18 intentional decision to not give a clear path  
19 to resolving them so that the groups hopefully  
20 would resolve them internally and not be  
21 constantly coming asking for somebody else to  
22 make the decision. So, once again, I may be

1 found to be the dumbest guy on earth or the  
2 smartest guy on earth, but anyway

3 (Off microphone comment.)

4 MR. TENHULA: And, obviously, I  
5 think a lot of those issues may have resolved  
6 substantive scope like the JTRS issue, some of  
7 the issues may have resolved about whether --  
8 how tight the charter or the framework  
9 document was. But I would say the bulk of the  
10 issues revolved around information sharing, so  
11 we're going to turn to that issue now and talk  
12 about kind of ways to improve that. We heard  
13 about Trusted Agent concept, we heard about  
14 ways to -- and because of the FACA overhang  
15 with the -- as Karl mentioned, the benefits of  
16 that and the transparency requirements there  
17 that brought the consensus benefits that we  
18 get, and building off what just Karl said  
19 about the intention of not putting those  
20 things in. I was involved in drafting it and  
21 the intention of putting the hope maybe ended  
22 up being one of the dumbest things, the hope

1 in the document that the groups themselves  
2 would work out the ground rules and  
3 potentially have kind of a way to have side  
4 conversations, and ways of protecting and  
5 managing information consistent with the  
6 company or the industry's practices consistent  
7 with the DoD practices. That may be kind of  
8 informal groups or even bilateral type of  
9 information exchanges going on that could then  
10 without revealing the information inform a  
11 working group or sub-working group. And that  
12 was probably a little too hopeful in the end.

13 Let's start -- let's tee off the  
14 information management issue. Let's talk about  
15 the -- I was going to actually talk to you,  
16 Bob, about the portal.

17 MR. LYON: An observation I want to  
18 make on the portal, the process, and that is  
19 given that there was a time line that this  
20 work had to be done within that time frame,  
21 what we found in doing that was that some of  
22 the information that we were provided, for

1           example, rightly was examined by the scope.  
2           For example I want to characterize transmit of  
3           power with the probability of distribution.  
4           Okay? That's good. A move from what we started  
5           with, but it's going to take time for them to  
6           develop that. And if it takes time for them to  
7           develop that, that impacts the analysis we do.  
8           And then if we go down the road a little bit  
9           further, so that's the right thing to do but  
10          it takes time.

11                        The other thing is then they  
12          looked at we started with a distribution of  
13          stations at the grid, that's what we provided,  
14          industry looks at it and says well, you know,  
15          we don't really like the answers that's given  
16          us, and it's not accurate. Let us go back and  
17          develop something other than the grid. Okay,  
18          fair enough, do that. But, again, that causes  
19          us to stop what we're doing and go back and  
20          start all over again for every single piece of  
21          equipment that's in Four and Five.

22                        Now, those -- you can build a case

1           that it's right to have that part of the  
2           process for examining these assumptions and  
3           altering them so they're more accurate, but  
4           you have to recognize the impact that it has  
5           on trying to meet this deadline given that  
6           there's fixed resources.

7                           MR. TENHULA: John.

8                           MR. HUNTER: John Hunter, T-Mobile.  
9           I think with just the process in general, you  
10          know, I kind of look at it as making sausage,  
11          right? It's messy, it happens, but I think you  
12          can't deny the results that come out of this.  
13          I think if you look at the industry roadmap  
14          that was produced, if you look at the DoD  
15          proposal that's on the table, this is moving  
16          forward. And it's an amalgam of sharing,  
17          relocation, and it all came from the CSMAC  
18          Working Group process, it came from the  
19          Feasibility Study, you name it. So, I think  
20          there's a lot of room, I think, for  
21          improvement.

22                           One area on, I think, information



1 sharing would be having industry members with  
2 the appropriate clearances. I think if some  
3 government entity that possesses sensitive or  
4 classified information and there is an  
5 established need to know by that commercial  
6 entity, that it would seem relevant that you  
7 would have that federal agency sponsor  
8 industry members. And that wouldn't stop just  
9 for this particular effort. I'm dealing with  
10 an effort right now with DoD on something that  
11 has to do with AWS1 that involves sensitive  
12 information on a DoD system. So, I think that  
13 if we could leverage something there, whether  
14 it's NTIA sponsoring the clearances, whether  
15 it's DoD, DOJ, whatever, but I think that  
16 would go a long way.

17 I mean, our Trusted Agent process  
18 took like seven to eight months to resolve.  
19 And I think if we can recognize this in the  
20 front end and figure out what we need to do  
21 that's going to satisfy and mollify the  
22 concerns of DoD that they're going to feel

1 comfortable releasing that information, let's  
2 figure out that process and put it in place  
3 before we start one of these efforts moving  
4 forward.

5 MR. TENHULA: Fred, what -- I'm  
6 going to go to Burrow in a second. Fred, what  
7 was kind of the main concerns DoD had. And Ms.  
8 Takai was here at one of the CSMAC meetings  
9 and kind of outlined the NDA, which was  
10 basically a bilateral, you know, approach to  
11 sharing information with individual companies  
12 or individual industry parties. But then I  
13 think those industry parties had to  
14 collectively gather information, as well,  
15 which may have taken time on that end, so was  
16 it helpful?

17 So, you know, our hope of a kind  
18 of a bilateral or side kind of ways of  
19 exchanging information, you know, that didn't  
20 involve long drawn out processes, what were  
21 your other concerns, though, that -- Ms. Takai  
22 mentioned some of those, but do you mind

1            talking about when you are dealing with  
2            industry folks that are not your typical --  
3            you deal with industry a lot, you know, that  
4            are mainly contractors in the DoD world, but  
5            from a general government agency perspective,  
6            you know, how can you -- how do you see  
7            potentially streamlining kind of that approach  
8            without getting kind of anybody in the middle?  
9            The Trusted Agent concept is kind of more of  
10           the middleman approach. This is more of a  
11           bilateral approach, I'll call it, of direct  
12           interaction between federal entities and non-  
13           federal entities.

14                            MR. MOOREFIELD: Fred Moorefield,  
15            DoD. So, I'm not going to talk about that to  
16            infinity so let me kind of break it down in  
17            some areas. So, this is our number one issue  
18            right now. We recognize the fact that from an  
19            industry perspective they have to have access  
20            to a certain amount of information for them to  
21            make an informed business decision to invest  
22            their money. You know, is it good for all of

1 us both on DoD side and industry side, and for  
2 the country, so we recognize that. But on the  
3 other side we just need everybody to  
4 understand from a DoD perspective that  
5 information has to be protected. So, even  
6 information that you may look at as  
7 unclassified, so how come everybody in the  
8 world can't have it? Like I said earlier,  
9 there's one thing for you to pick it up on  
10 Wikileaks or some of these other sites out  
11 there, but for DoD to provide you that  
12 specific frequency, or that specific UAS, or  
13 that specific air combat training system where  
14 we're training our fighters how to fight a war  
15 is different than somebody picking it up off  
16 the internet, so we're now validating that  
17 information. So, I think just understanding  
18 both sides and how do we reach that balance so  
19 that both sides can get what they need that's  
20 good for the country, but also to protect  
21 military operations because this isn't just  
22 about the U.S., this is about our global

1 operations. That's one piece.

2 I think what he's referring to, we  
3 do share information internal DoD. We have  
4 contractors, MITRE and the contractors,  
5 established processes within those companies  
6 on how we protect information, how we share  
7 information, so those processes are well  
8 documented and well utilized all the time so  
9 we're comfortable with that.

10 To open it up to sharing of  
11 information with industry at this larger  
12 scale, and this is the first time that we've  
13 ever done this, is going to take time to work  
14 through, you know, so the processes are not  
15 necessarily set up with hundreds of wireless  
16 broadband providers to be able to share, the  
17 ones who win the options, to be able to share  
18 that level of information with that large  
19 number of people in a controlled situation.  
20 Where military is comfortable that we can give  
21 you that -- but we're in a situation, we're  
22 talking compression, relocation, and sharing,

1           so to give all of that information, and we  
2           still need to continue the discussion of what  
3           information do you really need, right, for  
4           stuff that is moving. I think the stuff in  
5           1710 to 55 was a good example, maybe a  
6           baseline starting point of what we can put out  
7           there for industry to be able to make an  
8           informed decision about investing their money.

9                        I think the current NDA process  
10           that we have in place is not a sustaining  
11           process, where we only have a limited number  
12           of industry folks sharing information. We've  
13           got to do something better than that. I think  
14           we're looking at this from a grander scale  
15           when it comes to sharing, so we need to figure  
16           out what that grander scale of sharing  
17           information is going to look like. Again, you  
18           know, you can look at different communities  
19           from a broadband perspective, there's hundreds  
20           of broadband hopefuls out there that they're  
21           going to be bidding on this spectrum. But if  
22           you go into the satellite sharing situation,

1           there's a lot less companies out there, so  
2           you're looking at a more controlled potential  
3           environment versus a more widely uncomfortable  
4           environment for DoD to feel like we can share  
5           that kind of information in the public like  
6           that.

7                            Again, it's not about the  
8           unclassified information, you know, just as a  
9           vanilla white kind of thing. Again, it's the  
10          specific frequencies for systems that we  
11          actually use in war. Even though we're in the  
12          United States just training, those are systems  
13          that we're taking to theater. And in some of  
14          these cases this information we're not leaving  
15          the band, we're sharing the band, but there's  
16          different aspects, that we need to look at all  
17          those different pieces and figure out, again,  
18          what does industry really need for them to be  
19          able to invest in the spectrum in a manner  
20          that's going to garner the most money for the  
21          spectrum, and get everybody what we need from  
22          an economical perspective, but also protect

1 DoD from a national security perspective.

2 MR. TENHULA: Okay. I'm going to  
3 turn to Bob in a second, but I also wanted to  
4 -- was there also concern about entities that  
5 had access to information versus entities that  
6 did not have access to it, either for purposes  
7 of potentially bidding on a future government  
8 contract, or just generally in the sense of  
9 you had the information in the hands of, you  
10 know, one entity like John's, like T-Mobile,  
11 you know; whereas, Sprint or another carrier  
12 may not have been a party to one of these  
13 deals. Was that a -- or maybe even traditional  
14 government contractors, some that had it, some  
15 that didn't. Was that a concern?

16 MR. MOOREFIELD: That was an  
17 acquisition concern from our perspective. Just  
18 so we didn't get into an unfair competitive  
19 advantage for some companies that had access  
20 to information, specific frequency information  
21 that others didn't or couldn't get access to,  
22 or give them an unfair advantage on. From that



1 perspective, our legal folks raised that on  
2 this one point. So, this is really a two-way  
3 conversation when we talk about -- I think  
4 this is coming down to not only the government  
5 protecting national security information, but  
6 also from us receiving information from  
7 industry to validate whether it's the  
8 resiliency of your system, the mitigation  
9 techniques that are available in each  
10 individual system, because I'm sure each  
11 company has their own perspective on those  
12 kind of things. There's a proprietary  
13 partitioning that we need to discuss for them  
14 sharing information with the government, but  
15 also the other way with the government sharing  
16 national security kind of information, or  
17 information that needs to be protected with  
18 industry, so it's kind of a two-way thing we  
19 need to address.

20 MR. TENHULA: Bob, you had your  
21 hand up.

22 MR. ATKINS: Yes, and I actually

1 still remember what I was going to say.

2 (Laughter.)

3 MR. ATKINS: It didn't work for  
4 you, though, but nice try. Actually, what I  
5 wanted to say is very related to what Fred's  
6 been talking about, and that was one of the  
7 things in Working Group Three as we were doing  
8 some of the technical analysis, specifically  
9 focusing on some of the satellite aspects, was  
10 that our folks, the engineers, would do a lot  
11 of the analysis, but once it was complete it  
12 had to go through a public release process,  
13 which would actually slow down the release of  
14 the information, which made the Working Group  
15 Three time line somewhat more challenging.

16 The second part, though, that was  
17 difficult to deal with is that the engineers  
18 had to keep in mind what was publicly  
19 released, as opposed to what they were working  
20 on, and they had to always keep that in mind  
21 when they were in discussions with -- in the  
22 open forum

1                   MR. TENHULA: You're talking about  
2                   the government engineers.

3                   MR. ATKINS: Yes. So, it was this  
4                   kind of challenge that they were always having  
5                   to keep in mind as they got into these  
6                   dialogues. And I think it would -- if there  
7                   was a way to start to control the size, or  
8                   actually control the makeup of the group such  
9                   that at least it was no longer defined as a  
10                  public forum where it could be more openly  
11                  discussed that would be beneficial, I think,  
12                  in some of this work. I don't think any of the  
13                  technical material was ever held back. It just  
14                  took longer, is really what took place.

15                  And the only thing I wanted to  
16                  kind of just -- one other part of that was on  
17                  the positive, very positive side was the  
18                  working groups did not feel constrained to  
19                  spin off other sub-working groups that started  
20                  to develop information that all the other  
21                  working groups could make use of. Working  
22                  Group One got into some material that the

1 other working groups actually expressed  
2 appreciation for the work that was done in it.  
3 And Working Group Three, I'm sorry, Two was  
4 also the economic areas, and things like that.  
5 So, really good information was shared,  
6 although it might be useful sometimes that  
7 these subgroups could then reach into the  
8 other working groups to pull in some of the  
9 experts to assist in that work. And that's  
10 all, thanks.

11 MR. TENHULA: Okay. I'm going to go  
12 to Jennifer, Tom, and then Dennis, but I also  
13 want to give Larry Alder a chance to, if he  
14 does, ask any questions after those three go  
15 in light of your new -- in light of your  
16 current committee working group on these  
17 issues, if there's any particular questions  
18 you want to ask the co-chairs on that. But  
19 I'll go to Jennifer next.

20 MS. WARREN: Thank you. I'm  
21 Jennifer Warren. I think the structure is  
22 something that keeps coming back up, and while

1 I think T-Mobile said it well in their  
2 comments about, you know, we support  
3 transparency and what have you, but actually  
4 has the countervailing factor of limiting the  
5 exchange of information. We need to look at  
6 how much flexibility is there even within the  
7 current FACA. And I will tell you, there is no  
8 uniform application of FACA across government.  
9 It's one statute but somehow it is widely  
10 interpreted in many different ways, and USTR  
11 has a way of having closed but embedded  
12 sessions that are classified. I presume we  
13 would, too, and if we wanted to have a CSMAC  
14 only with the invited larger defined group,  
15 maybe there's some flexibility there, so I  
16 want to encourage that.

17 One thing that when we're talking  
18 about public releasability, we haven't really  
19 touched upon the export control aspects of  
20 this. And public releasability, that might not  
21 be as interpretive as worry about export  
22 control, but export control is not just, as

1 many of you know, the sending of technical  
2 information overseas, it's having a non-U.S.  
3 citizen in the room, it's having people dial  
4 in from overseas even if they are U.S.  
5 citizens, so many of us who have to deal with  
6 export control and ITAR want to raise this and  
7 make sure that we're not inadvertently  
8 overlooking that, and we can be compliant. I  
9 don't want to see a new hurdle come up, so  
10 when we're looking at public releasability, if  
11 we could fold that in. Thank you.

12 MR. TENHULA: Tom?

13 MR. DOMBROWSKY: I just want to  
14 react to a couple of things Fred said. And  
15 from an industry perspective, I don't think we  
16 want or need all hundreds of our mobile  
17 broadband guys sitting at the table. I think  
18 what the real desire is to get an informed  
19 understanding, especially in a relocation  
20 process. So, if there's a relocation process  
21 and we have a credible number of folks that  
22 were sitting at the table understand what

1           needed to be done, that's great.

2                           I think where you get a more  
3 broader need is if you have an ongoing sharing  
4 situation, and I think that's where you have  
5 the hundreds of people kind of problem, more  
6 so than an understanding of what the criteria  
7 are.

8                           Now, what you can do in a small  
9 select group, I still think, is set the  
10 criteria and then publish that criteria to  
11 everybody and sort of say we looked at it as  
12 an industry. We believe what they're telling  
13 us, they're believe what we're telling them,  
14 here's the criteria. And that can be  
15 publicized to the hundreds, if not hopefully  
16 thousands of mobile broadband users out there.  
17 So, I just would challenge the idea that we'd  
18 have to have everybody at the table sort of  
19 like what we did in a lot of these processes.  
20 I don't think that's necessary, and I don't  
21 think the industry needs that sort of level of  
22 certainty to have everybody at the table

1 during all those discussions.

2 MR. TENHULA: Dennis.

3 MR. ROBERSON: Well, firstly, since  
4 our time is moving on, I was going to hold  
5 this until the end, but I personally view this  
6 whole process to be a fantastic process,  
7 really a positive process. And contrary to  
8 Mark, I think this was a let's do it again  
9 process really, because I think we're

10 (Laughter.)

11 MR. ROBERSON: Yes, I think we have  
12 learned a lot no, that's the whole point,  
13 this session is all about that. You know, we  
14 have learned a lot, and I think it would  
15 terrible for us not to take advantage of the  
16 platform we've developed and are continuing to  
17 develop, and it's a continuous improvement  
18 process. We understand that, but I think that  
19 we ought to move forward with that.

20 I think the key on this whole  
21 communications front is that we do have a  
22 process now with the Trusted Agents. I



1 understand what Fred said that, you know, it's  
2 not the perfect process and all that, but I  
3 think it is a huge step forward. And I think  
4 we ought to -- we've never really used the  
5 process because it came so late in the cycle,  
6 so I would like to see us explore that  
7 process, exploit that process and take  
8 advantage of it as we do move forward, because  
9 I think it does give us the more controlled  
10 access so that we have people that are  
11 knowledgeable on both sides, maybe understand  
12 the commercial side, can understand the side  
13 -- there's some uncomfot with small groups  
14 that have this knowledge, this special place  
15 in the ecosystem, but I think it's a really  
16 good step forward that we should take  
17 advantage of.

18 The other point that actually fits  
19 with the Trusted Agents is this notion of the  
20 special groups. We did have the Working Group  
21 One with the trusty LTE trigger first because  
22 they were earlier in the cycle and, therefore,

1           were able to contribute to the other groups.  
2           And I think that was a really good thing, too.  
3           And it brings to light the notion that we  
4           ought to build that into the process, the  
5           notion that there are going to be some  
6           foundational elements that are going to be  
7           needed by all of the groups, and to build that  
8           up front, we're going to find those when we  
9           find them, we're going to instantiate a group,  
10          we're going to make sure that there's a  
11          communications path to the rest of the working  
12          groups. I think that'll be a very, very  
13          positive step.

14                        The other element that relates  
15          very directly to that is access to resources,  
16          because there are very scarce resources on the  
17          commercial side, on government side in some of  
18          these technologies. So making sure that we  
19          access those scarce resources once and not  
20          five times in an efficient way, that fits into  
21          this, as well, and it may even fit into what  
22          Ivan said with when we find those that are

1 really critical, we can find a way to even  
2 hive off some of those groups for short  
3 periods to really do that work to benefit the  
4 whole operation in an efficient way.

5 MR. TENHULA: Okay. I think we're  
6 going to spend about three to five more  
7 minutes on this topic. I'm going to get to  
8 Mark Gibson, and I also want to see if anybody  
9 on the phone wants to talk about the  
10 information access issues.

11 Larry, your working group is  
12 working on this. I think we heard a couple of  
13 comments from the federal side about this  
14 mysterious public release process. Is that  
15 something that perhaps your working group  
16 might need to learn more about from federal  
17 organizations?

18 MR. ALDER: Yes. For those of you  
19 who don't know, we're the working group in the  
20 CSMAC right now, we are looking at the issue  
21 of okay, you have to share information, even  
22 have these manual kind of coordination

1 discussions, but what about if you try to  
2 automate with some kind of a database like  
3 goes on in the TV white spaces right now where  
4 the system that's being coordinated with is TV  
5 transmitters, and those go into a database and  
6 devices then can find out what spectrum is  
7 available, and the database knows what  
8 frequencies the TV transmitters are on, so the  
9 question is how do you do that in a situation  
10 where that kind of information might be  
11 sensitive or classified? So, I think there's  
12 two steps to that process, and the first step  
13 is to have a discussion about it, not even the  
14 actual technical implementation. It sounds  
15 like maybe the Trusted Agent, you know, is a  
16 viable way to that; although, I'm hearing Fred  
17 saying he's got concerns about the scalability  
18 of that. And then really the second question  
19 is how do you actually implement that in a way  
20 that's going to be comfortable for the DoD? I  
21 think that's going to be -- that's the subject  
22 of the working group and, obviously, a harder

1 question.

2 I think later today our working  
3 group will propose doing some case studies to  
4 really do something specific so we can work  
5 through that, but I'd be interested  
6 particularly here, I think there's been some  
7 discussion, you know, why you do feel the  
8 Trusted Agent might be insufficient, because  
9 I've heard some people say it's good. I'm not  
10 getting a clear picture on the Trusted Agent  
11 piece of it.

12 MR. TENHULA: Let me turn to Mark.

13 MR. GIBSON: Go ahead and let Fred  
14 or John comment on that, because

15 MR. TENHULA: Okay.

16 MR. GIBSON: -- I think it's  
17 timely, and I'll reserve my comments for when  
18 they're done.

19 MR. HUNTER: Yes, John Hunter. No,  
20 I think the piece with the Trusted Agent, what  
21 we found, it's actually very limited in what  
22 you can get access to. I mean, we were -- the

1 vast majority of the systems we were dealing  
2 with were FOUO or government sensitive  
3 information.

4 Nonetheless, there were a few  
5 systems that were classified, and that's why  
6 I bring up this notion that if we're going to  
7 do this moving forward in setting up NDAs, I  
8 mean, that's good, but it has its limits. And  
9 I think what we're going to really require at  
10 some point, industry members that are part of  
11 this process are going to have to go through  
12 the clearance process. They're going to have  
13 to go through OPM, get their -- go through the  
14 process just like DoD contractors do, and  
15 really, you know, if they're qualified,  
16 they'll get a clearance. If they're not, they  
17 won't. But I think we are at a point,  
18 particularly giving long-term sharing  
19 arrangements, that we are going to have to  
20 start looking at this and making sure that  
21 whatever agency that possesses that classified  
22 information, that they on board to sponsor

1 industry members.

2 MR. TENHULA: Fred.

3 MR. MOOREFIELD: Yes, so I'll go  
4 back to comments I said earlier. This isn't  
5 just about -- this is about sharing with  
6 industry across the spectrum period. Right?  
7 So, this isn't just about broadband and  
8 whatever. So, I think the first thing we would  
9 look at is -- I think there's different ways  
10 you can look at a Trusted Agent. Right? So, I  
11 think you can look at different areas of  
12 Trusted Agents. You could have NTIA-FCC as a  
13 Trusted Agent for the federal and non-federal  
14 entities. You can have an individual  
15 contractor as a Trusted Agent, so I think  
16 there's different aspects of what a Trusted  
17 Agent would look like.

18 I think that discussion needs to  
19 continue. I think there's probably some other  
20 aspects of what a Trusted Agent, just my  
21 perspective, but I think that conversation  
22 needs to be first, what is -- who is the

1 Trusted Agent to address how we share across  
2 the spectrum, you know, in different areas,  
3 domains, whatever. I know there's some concern  
4 from industry that, you know, that the FCC and  
5 NTIA may not have the expertise in certain  
6 areas to address that. We need to talk about  
7 that, but I think it just depends on what you  
8 mean by Trusted Agent.

9 We haven't concluded on that yet.  
10 We're still having deliberations as to what  
11 that means. I think we agree that we do --  
12 we're more comfortable with a Trusted Agent  
13 aspect, you know, versus the process we're  
14 working through now. But I think there's more  
15 to come on that, and more dialogue that we  
16 need to continue to have until we finally  
17 converge on something I think everybody is  
18 comfortable with.

19 MR. TENHULA: And let's go to Mark  
20 Gibson, Mark Racek, and then check to see if  
21 there's one person on the phone that has  
22 anything on this information, and then we're



1 going to move on to our last two topics.

2 MR. GIBSON: All right. Thanks,  
3 Peter. You know, with respect -- this is not  
4 what I was going to say, but the Trusted Agent  
5 concept kind of got me thinking. You know,  
6 there's something we need to talk about in  
7 terms of the Trusted Agent, and we actually  
8 kind of got into that in the Working Group  
9 Five discussions, and that's sort of a  
10 differentiation between sharing data and  
11 sharing information.

12 You know, I don't mean to split  
13 hairs, but one of the -- one thing that we in  
14 the CSMAC in this process were lacking was  
15 just an open discussion, or a discussion, say  
16 open but a valid technical discussion on  
17 things like propagation modeling, interference  
18 analysis, parameters, methodologies, and that.  
19 So, it would -- if the concept of sharing data  
20 on specific assignments and allocations proves  
21 problematic, if not impossible, then one  
22 possible fallback might be that there is a

1 collaboration that occurs under this Trusted  
2 Agent auspice to have agreement on analysis  
3 methodologies and parameters, and that  
4 establishes trust, and then the DoD or the  
5 government can run the analyses safeguarding  
6 the data, providing results under some  
7 auspices, so that both sides are comfortable  
8 that there is trust on both sides, and that we  
9 can move forward with sharing.

10 What it does, it mitigates against  
11 having to provide data under whatever, NDAs or  
12 whatever, but what it allows us to do is like  
13 what we were kind of trying to do in the  
14 technical working group, was establish  
15 framework for analysis. And we kind of got  
16 halfway there, not halfway there, got a little  
17 bit of a way there but we didn't -- you know,  
18 it just got stopped, and that's what Bob's  
19 been saying. So, it's possible that that might  
20 be a middle ground approach to take to arrive  
21 at this issue.

22 The other thing I was going to say

1 is what we are lacking in this discussion of  
2 Trusted Agent is derivative information. So,  
3 for example, there was a measurement effort  
4 that was undertaken under Working Group Five  
5 on the airborne equities, and the results of  
6 that measurement effort was not really allowed  
7 to be shared. And we all understand why, but  
8 it kind of means that if there is a way to  
9 inform this effort from the standpoint of now  
10 doing testing and measurements, there needs to  
11 be a process to allow that to inform the  
12 analysis methodologies.

13 You know, if we go out and we do  
14 some measurements and find that X operations  
15 occur in a way that facilitates sharing, and  
16 that's good for both sides, we need to have a  
17 way to roll that in, so it's not just data on  
18 these systems, it's what we might measure.

19 MR. TENHULA: Mark.

20 MR. RACEK: Just on the Trusted  
21 Agent aspect of it. Yes, I sort of underscore  
22 what Fred was saying about sort of the lack of

1 scalability, because the -- you know, there's  
2 -- the breadth and width of the scope of sort  
3 of the amount of technical information that is  
4 sort of required and discussed during these  
5 activities usually requires more than one  
6 person be party to that. Matter of fact,  
7 there's sort of some of the things that I've  
8 seen actually would require different people  
9 with different expertise to be involved, and  
10 if you think of that from a dynamic aspect,  
11 that every time that you want to sort of  
12 discuss a particular issue you have to start  
13 issuing NDAs to be able to do that. And then  
14 when you sort of change to a different band or  
15 a different system, then you would have to go  
16 ahead and start the NDA process a little bit.  
17 And I think from my perspective, at least,  
18 trying to manage that

19 (Music interference.)

20 MR. RACEK: I can talk over the top  
21 of that.

22 MR. TENHULA: Make sure you do it

1 in rhythm.

2 MR. RACEK: Yes.

3 (Laughter.)

4 MR. RACEK: A little cadence  
5 routine going on here. And I think sort of the  
6 other aspect may be more about sort of the  
7 I've totally lost my train of thought with  
8 the music.

9 MR. TENHULA: That's fine. So, the  
10 contribution from the phone has been sharing  
11 of music, hopefully that does not count as a  
12 public performance and we have to pay  
13 copyright royalties on that wonderful tune.

14 Anybody on the phone just want to  
15 chime in quickly on the information disclosure  
16 issues, if possible over the music. Otherwise,  
17 we're going to move on.

18 MR. NEBBIA: Can I make one quick  
19 point?

20 MR. TENHULA: Karl is going to make  
21 a quick point.

22 MR. NEBBIA: Just with respect to

1           what Mark Gibson said. I think what you said,  
2           Mark, is very, very true. We can get to better  
3           places with more agreed analysis methods, but  
4           as Bob said earlier, that's a big challenge.  
5           That's something that requires -- I mean, the  
6           ITU spends years developing certain types of  
7           analytical techniques and so on. And I think  
8           that becomes the issue here, do we want it, or  
9           do we want it fast? And oftentimes, we want it  
10          fast is kind of the underlying pressure. And  
11          when you want it fast, then it makes it very  
12          difficult to do the kinds of things that I  
13          think get us to that endpoint.

14                        I think we're even experiencing  
15          somewhat that in the Trusted Agent aspect that  
16          now that there's at least some feeling that  
17          the pressure is off, we've delivered the  
18          reports, we've set up the stuff, that the  
19          Trusted Agent discussion has actually been  
20          moving very slowly. I think you characterized  
21          them as coming to a complete halt all  
22          together, and I think it's important that that

1 work continue to move on. But I do think if  
2 you want it fast, you have to make very clear  
3 assumptions. It makes it difficult to do what  
4 you've said.

5 MR. GIBSON: Can I comment? Because  
6 I just -- I'll speak for -- I won't speak for  
7 industry, I'll just speak for our role in the  
8 process, that being as a consultant, and as a  
9 CSMAC person. We want it as fast as possible,  
10 but I think this effort underscored the fact  
11 that, you know, we're moving at different  
12 speeds. But I don't think that not being able  
13 to have it fast should overwhelm not being  
14 able to have it at all. You know, I think  
15 we've learned a lot through this process. I  
16 think that everybody has given kudos to the  
17 extent to which DoD and other agencies have  
18 put skin in the game, we all have. And I think  
19 we've got a lot of good things to learn from  
20 that. And I think the Trusted Agent is a good  
21 start forward. It may not look ultimately at  
22 all what it looks like now, but I don't think

1           anybody -- well, I'll speak for myself. We're  
2           not saying that we want it fast, but I think  
3           we're saying is that it's the beginning of a  
4           framework to establish discussion and  
5           communications on some mutually agreeable  
6           approaches and efforts, so I think that that  
7           should continue.

8                         MR. TENHULA: Quickly, Mark,  
9           because we're going to turn to our last topic  
10          for -- we might go over about five minutes.

11                        MR. RACEK: So, it came back to me  
12          when Karl was talking. Some of the difficulty,  
13          I think, with the Trusted Agent process is  
14          that if you're sort of involved in a lot of  
15          the different activities, not just in a single  
16          working group, but multiple working group with  
17          multiple type of services and you have sort of  
18          different Trusted Agent processes that are  
19          going on simultaneously, then you start to  
20          lose a little bit of track about what is  
21          actually classified and what isn't classified.  
22          So, you're always sort of thinking well, where



1 did I get this information, who can I talk to  
2 with respect to this information, as well. So,  
3 I think it's sort of whatever process that is  
4 decided in the end, it needs to sort of have  
5 its own scope, it needs to have sort of its  
6 own focus with its own group, so that you can  
7 more clearly identify it from maybe some of  
8 the other activities that the same working  
9 group is having to deal with.

10 MR. TENHULA: Okay. So, we're going  
11 to move on to the final two topics, and I'll  
12 lump them together on the Working Group Report  
13 production, process, and reporting to the full  
14 CSMAC. On the second issue, as Michael  
15 Calabrese has already mentioned kind of the  
16 need for interim reports. And let me just make  
17 a couple of observations based my watching the  
18 CSMAC. There are informal and formal outputs  
19 that came out of this, and I think they will  
20 continue to come out. There are tangible and  
21 intangible kind of benefits from the process.

22 The formal are those reports, are

1 the recommendations contained in those  
2 reports. The informal are the ones that kind  
3 of sprang out of the process, and that were  
4 mentioned here, including the industry roadmap  
5 document, the DoD alternative plan. Not formal  
6 outputs of the CSMAC or the CSMAC working  
7 groups, but informed by participation of  
8 federal and non-federal entities in the  
9 process.

10 Another key intangible are  
11 relationships that had not existed before. I  
12 think it's very important to note that those  
13 new relationships start, and they start to  
14 build trust so that we can continue on, you  
15 know, in other venues.

16 And then there's -- I would say  
17 that even in the formal reports there's  
18 possibility -- I think the Working Groups Four  
19 and Five basically -- the ability to say  
20 here's where we agree to disagree, and here  
21 are the issues that we cannot resolve, but  
22 maybe require further study, are still very

1 valuable outputs in the formal document. So,  
2 I would say that if there's a way to kind of  
3 facilitate, you know, at least, you know, the  
4 task of identifying and narrowing issues, you  
5 know, that

6 (Music interference.)

7 MR. TENHULA: So, whoever put us on  
8 hold, take us off hold. Thank you for the  
9 music. So, between songs, I'd just like to  
10 open that up if anybody wants to comment on  
11 those observations both on the production of  
12 the formal outputs, and then also, you know,  
13 any thoughts on kind of the informal results,  
14 as well. Tom, and then Dennis.

15 MR. DOMBROWSKY: Tom Dombrowsky.  
16 I'm happy to sort of talk about it. I think  
17 one thing that I thought would be helpful with  
18 the formal report writing is sort of  
19 identifying that up front in terms of who's in  
20 charge, and providing maybe a framework to all  
21 the working group if you have multiple working  
22 groups. We tried to do that in Working Group

1 Five. We had mixed success with people using  
2 our template, but it would just help, I think,  
3 at the start. You've identified co-chairs, it  
4 would also be nice to sort of identify, you  
5 know, report writers and make that clear,  
6 because in some cases the liaisons of the  
7 CSMAC felt like they were obligated to step up  
8 and write, and I'm not sure those of us that  
9 were liaisons knew that going into the  
10 process. So, you know, it would be nice to  
11 know what you're signing up for before you  
12 actually sign up for it. That would be my sort  
13 of recommendation on that.

14 And I think the follow-on piece on  
15 your informal point, and frankly on the next  
16 steps, it would be nice also to sort of know  
17 where we're going. There was a lot of things  
18 in Working Group Five that sort of said we  
19 should do this, we should do that. To my  
20 knowledge, most of that is not being worked at  
21 all. So, I mean, from my perspective there's  
22 follow-through that should be happening,

1           whether it's through the CSMAC or elsewhere.  
2           And, frankly, I'm going to be talking to the  
3           industry folks to see if we can't scare up  
4           something to do that, so to your point, it  
5           still may have some benefit, but some thought  
6           to how do we continue to row the boat.  
7           Because, frankly, we set deadlines, we get  
8           stuff out, we're never going to be actually  
9           done. It would be nice to sort of have some  
10          follow-through on useful things to continue  
11          on.

12                           MR. TENHULA: Following up on that  
13          point, often you see actual advisory  
14          committees turn into outside organizations,  
15          independent organizations made up of a lot of  
16          the same folks. You know, that happened in the  
17          Intelligent Transportation context, it led to  
18          ITS America. I think in the Public Safety  
19          PSWAC, you know, there was other groups that  
20          basically start as advisory groups, or even  
21          subgroups of advisory groups and turn into  
22          so, I don't think there's necessarily

1 anything legally stopping that, but if there's  
2 really no impetus for -- but I know Working  
3 Group One is continuing its work because they  
4 had things, but if there's a need to continue  
5 on a working group and say the work has not  
6 terminated, or we need to restart it

7 MR. DOMBROWSKY: Yes. I mean, my  
8 only concern is -- again, Tom Dombrowsky,  
9 would be because we have federal folks.  
10 Industry is more than happy to start up  
11 groups. We start up groups every day, but to  
12 actually have participation of people that  
13 actually know what's going on from the DoD and  
14 the federal agencies is where this was so  
15 very, very valuable, so that's why I'm a  
16 little bit concerned it falls by the wayside.  
17 And understand the -- and we also had fatigue,  
18 I have to say, big fatigue problem there, too.

19 MR. TENHULA: Right. Dennis, then  
20 you, Jennifer.

21 MR. ROBERSON: With Tom preceding  
22 me, I really expected he would cover this

1 point, but he didn't, so I will. And this is  
2 the role of the working group versus the role  
3 of the CSMAC itself.

4 MR. TENHULA: Right.

5 MR. ROBERSON: That became an issue  
6 at the end. The working groups said this is  
7 it. You can't change it because if you do, the  
8 whole thing will fall apart. The CSMAC didn't  
9 know what to do with that, quite honestly.

10 MR. TENHULA: Right.

11 MR. ROBERSON: So, that's something  
12 we somehow need to clarify up front. And it  
13 transcends just that boundary, as well,  
14 because you had the subgroups within the  
15 working groups who similarly felt that they  
16 were in control, and the full working group  
17 really didn't have say because they put all  
18 their time and energy into it. So, getting the  
19 roles of the various parties, which I'll add  
20 to this then the role of the NTIA, the role of  
21 FCC in this, how since so much of this  
22 ultimately has to go to the FCC, getting those

1 roles -- maybe this goes all the way back to  
2 our first topic, but it really plays itself  
3 out at the end when we're putting together  
4 these reports. Who trumps who? And, Fred, you  
5 know, with the DoD, in many cases since  
6 there's so much spectrum that's related to  
7 DoD, often DoD would come in and say well,  
8 that's all very nice what you guys did, but  
9 this is the way it's got to be because of  
10 things that are classified that you can't know  
11 about. Well, you know, that's not an entirely  
12 satisfying endpoint when you get to writing  
13 the report. So, getting that part really  
14 clarified I think in the do different/do  
15 better side would be an important one, as we  
16 go through the next time around, which Mark is  
17 enthusiastically supporting.

18 MR. TENHULA: Right. Right.  
19 Jennifer, and then we're going to wrap up.  
20 And, Bob, I didn't see you there.

21 MS. WARREN: In the interest of  
22 time, Jennifer Warren. I want to pick up on



1 Tom's point about commitment. I mean, yes, the  
2 liaisons didn't know what they were signing up  
3 for, but I'm not sure the co-chairs did. And  
4 I really think the resource level of  
5 commitment and expertise needs to be  
6 highlighted up front, and what sort of  
7 administrative support, either NTIA is going  
8 to provide, or the co-chairs are going to be  
9 expected to provide for things like  
10 documentation, report structure, and that sort  
11 of thing.

12 And then on Dennis' point, I mean,  
13 Working Group Five had the most trouble with  
14 the mixed expectations of having a relook at,  
15 you know, a year of work, and discussion, and  
16 agreement that was open to all of CSMAC. Then  
17 being revisited by handful at CSMAC. That was  
18 a challenge. And I think when you have a CSMAC  
19 structure that is open in this process versus  
20 how we do our work which is well understood,  
21 we have our working groups, we report up to  
22 our CSMAC, CSMAC then debates in full, but

1           those are the closed working groups of CSMAC.  
2           And then we have the full discussion. It's  
3           very clear there's a delegated, and then  
4           reporting up, and a right to review and  
5           discuss.

6                         This first time effort here, there  
7           was not that expectation by those who were  
8           working, I think, in all the working groups.  
9           And I think addressing that up front rather  
10          than, as Greg and Bryan had to deal with the  
11          very last minute, would have been enormously  
12          helpful. And I don't think there's anything  
13          wrong with separate statement, but let people  
14          know that if they don't agree, that's the  
15          method to address it, rather than

16                        MR. TENHULA: Right. Right. Okay,  
17          Bob, we're going to -- you have the last word,  
18          then we'll turn to the phone and see if  
19          anybody else has got final comments.

20                        MR. LYON: One quick observation  
21          about potential motivation for the ideas that  
22          Tom, myself, and Mark have endorsed about

1 furthering this, I may be naive but it's  
2 possible that we'll be back here talking about  
3 this from 1780 to 1850.

4 MR. HUNTER: Not for 10 years.

5 (Laughter.)

6 MR. LYON: And if you think this  
7 was a headache, all those people who are  
8 compressing up, I mean, sharing will have to  
9 -- I mean, --

10 MR. TENHULA: Thanks for that.

11 (Simultaneous speech.)

12 MR. TENHULA: Thanks for  
13 volunteering. Okay. Does anybody on the phone  
14 want to talk about the report production or  
15 reporting to CSMAC, if they can?

16 Anybody on the phone? Going once,  
17 going twice. Are you guys even there? Okay.  
18 I'm sorry if we're having technical  
19 difficulties and that you're not able to  
20 participate, or all you have is music in your  
21 ear, so that is a lesson learned.

22 (Laughter.)

1                   MR. TENHULA: So, next steps, I  
2                   mean, I think we appreciate all the inputs  
3                   here. I think that, again, like I said, our  
4                   ears and doors will remain open, you know. As  
5                   we move forward, we don't have a formal next  
6                   step plan. This is data and information that  
7                   will go into our strategic planning efforts.  
8                   This is data and information that will go into  
9                   deciding what we take on next in this -- with  
10                  this kind of approach.

11                  There are definitely particular  
12                  bands that I think could benefit from this  
13                  collaborative approach, so any suggestions on  
14                  what's next, we can do those offline. And we  
15                  really appreciate everybody's participation,  
16                  not only in this event here, but in the  
17                  working groups themselves.

18                  I think I heard several times the  
19                  R word, resources, which especially on the  
20                  government side we are in an environment of  
21                  sequestration at least for now, budgets are  
22                  tight, time is tight, time is limited, money

1 is limited. This does provide a way to  
2 collaborate and maybe save money in the long  
3 run, save resources in the long run when we  
4 have actual face-to-face meetings and  
5 understandings, and information exchanges that  
6 are otherwise done in ways that are not  
7 productive. So, keep the information coming,  
8 keep the ideas coming. We'll use them, and  
9 we'll learn from them.

10 So, with that, I'll conclude and  
11 we'll reconvene at 1:00 for a CSMAC meeting in  
12 this room. And thank you all for  
13 participating. With that, goodbye.

14 (Laughter.)

15 (Whereupon, the proceedings went  
16 off the record at 11:09:30 a.m.)

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*Neal R Gross*

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Court Reporter

**NEAL R. GROSS**

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