Agenda Item 1.14: to consider the feasibility of achieving a continuous reference time-scale, whether by the modification of coordinated universal time (UTC) or some other method, and take appropriate action, in accordance with Resolution 653 (WRC-12)

BACKGROUND: Coordinated Universal Time (UTC) is the international standard time scale for practical timekeeping in the modern world. The basic unit of measurement is the internationally accepted Système International (SI) second, which is realized in practice by atomic clocks in national laboratories throughout the world. The Bureau International des Poids et Mesures uses clock information from these laboratories to coordinate the various national realizations of UTC. This process provides time with a stability of better than a billionth of a second per day for the international infrastructure that requires accurate timing information, such as communications, computer networks, navigation, and air traffic control. The Radio Regulations define UTC in No. 1.14 through incorporation by reference of Recommendation ITU-R TF.460-6.

The International Radio Consultative Committee (CCIR) formally adopted the system for UTC in Recommendation 374 in 1963. The CCIR introduced leap seconds into the definition of UTC beginning on January 1, 1972. In its Recommendation 460, the CCIR stated that UTC is a timescale that uses the SI second. The CCIR also stated the accounting of those seconds will be adjusted, when necessary, in 1 second steps to compensate for the slowing of the Earth’s rotation rate. This version of the UTC system remains in use today, defined by ITU-R (formerly CCIR) Recommendation ITU-R TF.460-6, leap seconds have been inserted into UTC at irregular intervals because the slowing of the Earth’s rotation rate is not uniform.

Much of our international infrastructure relies on steady, accurate timing. Many of these systems view leap seconds as disruptions of the count in the time stream. Resolution 653 (WRC-12), considering e, states “that the occasional insertion of leap seconds into UTC may create difficulties for systems and applications that depend on accurate timing.” Given that our reliance on many of these systems and applications is both critical and growing with time, WRC-12 adopted agenda item 1.14 in order to consider the feasibility of achieving a continuous reference time-scale, whether by the modification of UTC or some other method.

U.S. VIEW: The United States supports the adoption of UTC without leap seconds as the solution for achieving a continuous reference time-scale for dissemination by radiocommunication systems if the studies, in accordance with Resolution 653 (WRC-12), support this as a viable solution.