

1 Forum of Incident Response  
2 and Security Teams, Inc.  
3 (FIRST.Org)

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**Guidelines and Practices for Multi-Party Vulnerability  
Coordination**

*Draft*

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## 37 Introduction

38 Events in the recent past have highlighted the need for real improvements in the area of  
39 vulnerability coordination. Historically, foundational work on best practices, policy, and process for  
40 vulnerability disclosure have focused on bi-lateral coordination and did not adequately address the  
41 current complexities of multi-party vulnerability coordination. Factors such as a vibrant open  
42 source development community, the proliferation of bug bounty programs, third party software,  
43 and the support challenges facing CSIRTS and PSIRTS or bug bounty programs are just a few of the  
44 complications.

45 Examples such as Heartbleed spotlight the coordination challenges. This document is the outcome  
46 of an effort between National Telecommunications and Information Administration (NTIA) and  
47 FIRST to address such challenges. The purpose of this document is to assist in improving  
48 vulnerability coordination across multiple stakeholder communities.

49 This document differs from the ISO Vulnerability Handling processes (ISO/IEC 29147 and ISO/IEC  
50 30111) in that the ISO standards provide basic guidance on the handling of potential vulnerabilities  
51 in products. This document is a collection of best current practices which consider more complex  
52 typical real-life scenarios that extend past a single researcher notifying a single company about a  
53 discovered vulnerability.

54 This document is a compendium of coordination resource documents and recommended methods  
55 for reporting/updating coordination directories. The guidelines contain a common set of 'guiding  
56 concepts', and vulnerability coordination best practices which include use cases or examples that  
57 describe scenarios and disclosure paths. This document is targeted at vulnerabilities that have the  
58 potential to affect a wide range of vendors and technologies at the same time.

59

## 60 Definitions

61 Within the context of this document, the following definitions apply. Definitions that are available in  
62 ISO/IEC 29147:2014<sup>1</sup> are used with minimal modification.

63 **Advisory:** Announcement or bulletin that serves to inform, advise, and warn about a vulnerability  
64 of a product.

65 **Coordinator:** Optional participant that can assist vendors and finders in handling and disclosing  
66 vulnerability information.

67 **Defender:** Stakeholder who is responsible for defending against attacks. A defender can be a  
68 system administrator, vendor, or provider of defensive technologies or services. Defenders may  
69 detect vulnerable systems, detect and respond to attacks, and perform vulnerability response and  
70 management.

71 **Disclosure:** Act of initially providing vulnerability information to a party that was not believed to  
72 be previously aware. The overall disclosure process typically includes multiple disclosure events.

73 **Exposure:** Time between the discovery of a vulnerability and the time a vulnerability can no longer  
74 be exploited.

75 **Finder:** Individual or organization that identifies a potential vulnerability in a product or service.

76 **Mitigations:** Actions that reduce the likelihood of a vulnerability being exploited or the impact of  
77 exploitation.

78 **Remediation:** Patch, fix, upgrade, configuration, or documentation change to either remove or  
79 mitigate a vulnerability.

80 **Vendor:** Individual or organization that developed the product or service or is responsible for  
81 maintaining it.

82 **Peer Vendor:** Vendor at the same horizontal level of the supply chain. Peer vendors may be  
83 independent implementers of the same technology (e.g., OpenSSL and GnuTLS) or downstream  
84 users of the same upstream technology (e.g., Red Hat and SuSE).

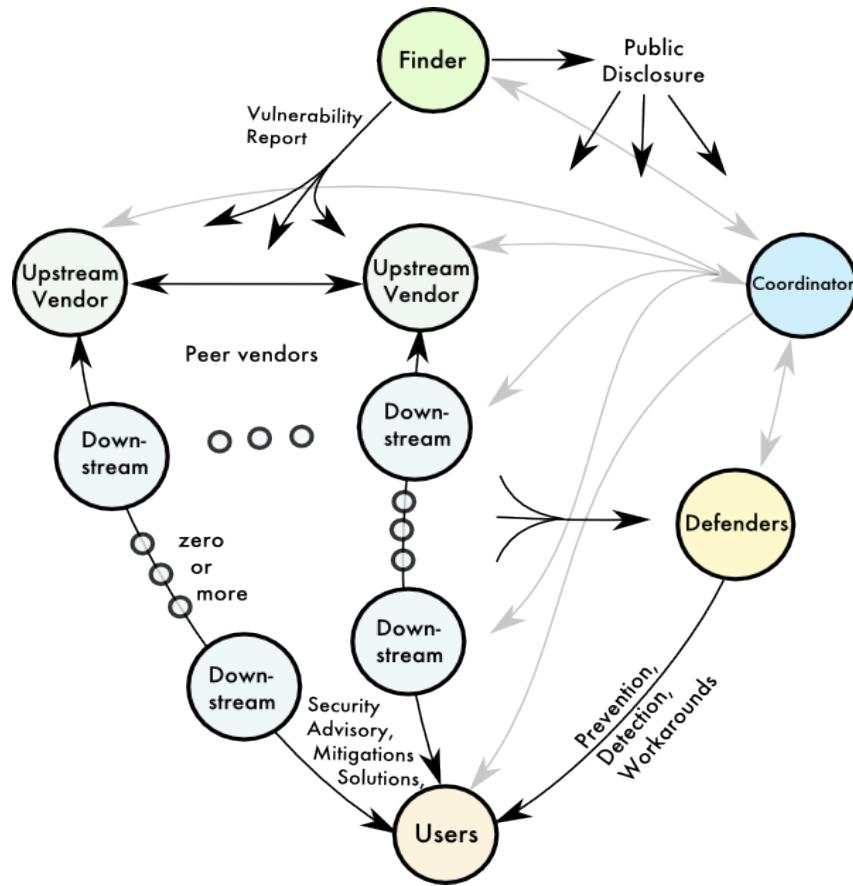
85 **Upstream Vendor:** Vendor that provides a product or technology to a downstream vendor.

86 **Downstream Vendor:** Vendor that receives a product or technology from an upstream vendor for  
87 use in the downstream vendor's product, technology, or service.

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<sup>1</sup> [http://www.iso.org/iso/catalogue\\_detail.htm?csnumber=45170](http://www.iso.org/iso/catalogue_detail.htm?csnumber=45170)

88 **Vulnerability:** Weakness in software, hardware, or a service that can be exploited.



89

90

**Figure 1: Stakeholder roles and communication paths**

91 Figure 1 shows the relationships and communication paths between stakeholder roles.

92

## 93 Multi-Party Disclosure Use Cases

94 Vulnerability disclosure can be a complicated process, especially when multiple parties (usually  
95 multiple vendors) are involved. This section of the document is organized as a set of vulnerability  
96 disclosure use cases, in rough order, from simple to complex. Significant attention is given to  
97 coordinated, Multi-Party Disclosure (see Use Case 2: Vulnerability with Coordinated Disclosure).  
98 Disclosure often deviates from the expected or ideal process, so within each use case are variants  
99 that are common exceptions to the ideal use case. Within each variant are causes, preventions, and  
100 responses. The collected set of preventions and responses are presented as practices that can be  
101 used to reduce the occurrence and cost of expected variants.

102 Practices are denoted as strong recommendations (“should”) or suggestions (“can,” “could,” or  
103 “may”).

104 At the conclusion of the use cases and variants, practices are rolled-up into the concluding section:  
105 Guiding Concepts and Best Current Practices.

### 106 Use Case 0: No vulnerability

#### 107 Description

108 This case is included for completeness, if there are no vulnerabilities, there is no need for  
109 coordination.

### 110 Use Case 1: Vulnerability with no affected users

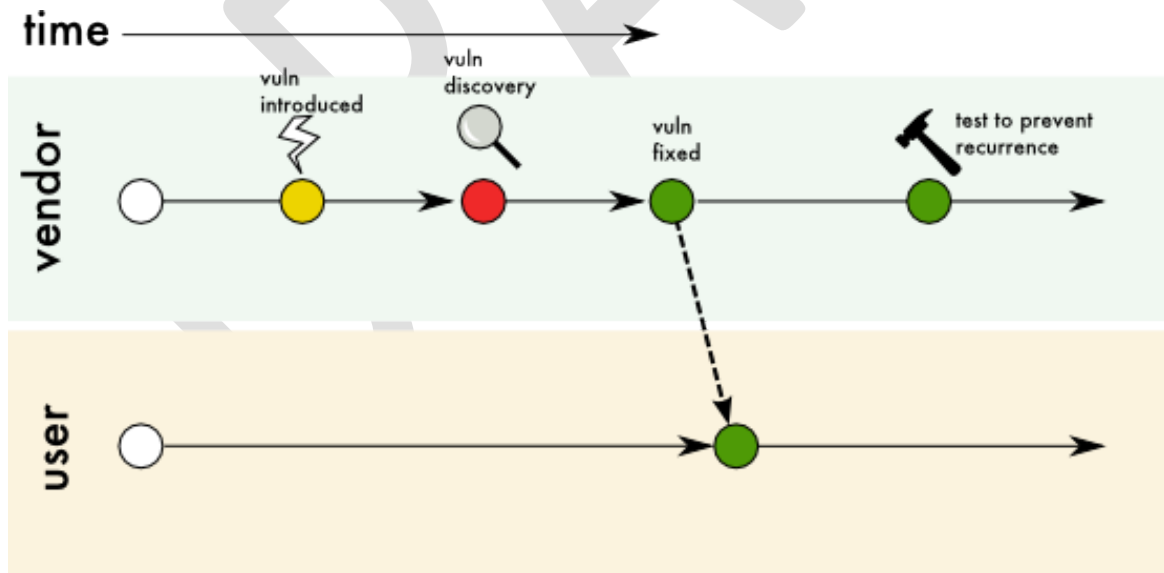


Figure 2: Use Case 1 Vulnerable product, but no affected users

111  
112

113 **Description**

114 A vulnerability software or hardware with no users is a security hole that does not affect anyone  
115 else in any way. Examples: products that are (a) non-production, experimental (e.g., webgoat), (b)  
116 internal or for personal use, (c) never published or sold, or (d) under development.

117 Vulnerability is discovered and fixed before the product is deployed. Vendor takes steps to prevent  
118 recurrence of the vulnerability. No advisory required for users.

119 Coordination is not required, except:

- 120 • When the vulnerability can potentially exist in a similar product, protocol, or algorithm.
- 121 • When the vulnerability represents a new class of weaknesses not previously known.
- 122 • When the vendor is not reachable , but coordination with other affected stakeholders is  
123 taking place.
- 124 • When the vendor and researcher disagree.

125 **Variant 1: Product is deployed before vulnerability is discovered or fixed**

126 *Description*

127 The product is shipped and available with one or more existing vulnerabilities. The vendor  
128 discovers the vulnerabilities and corrects them. The vendor releases an updated version of the  
129 product and takes steps to prevent reoccurrence. The vendor, then, publishes an advisory.

130 *Causes*

- 131 • The affected product is not well tested.
- 132 • The affected product is deployed too soon.
- 133 • The affected product is deployed with known vulnerabilities.

134 *Prevention*

- 135 • Perform product penetration testing and or/scanning for known vulnerabilities prior to  
136 release.
- 137 • Establish bug bounty programs to proactively identify vulnerabilities prior to release.
- 138 • Set clear expectations and baselines on beta quality versus ready for release requirements.

139 Use Case 2: Vulnerability with coordinated disclosure

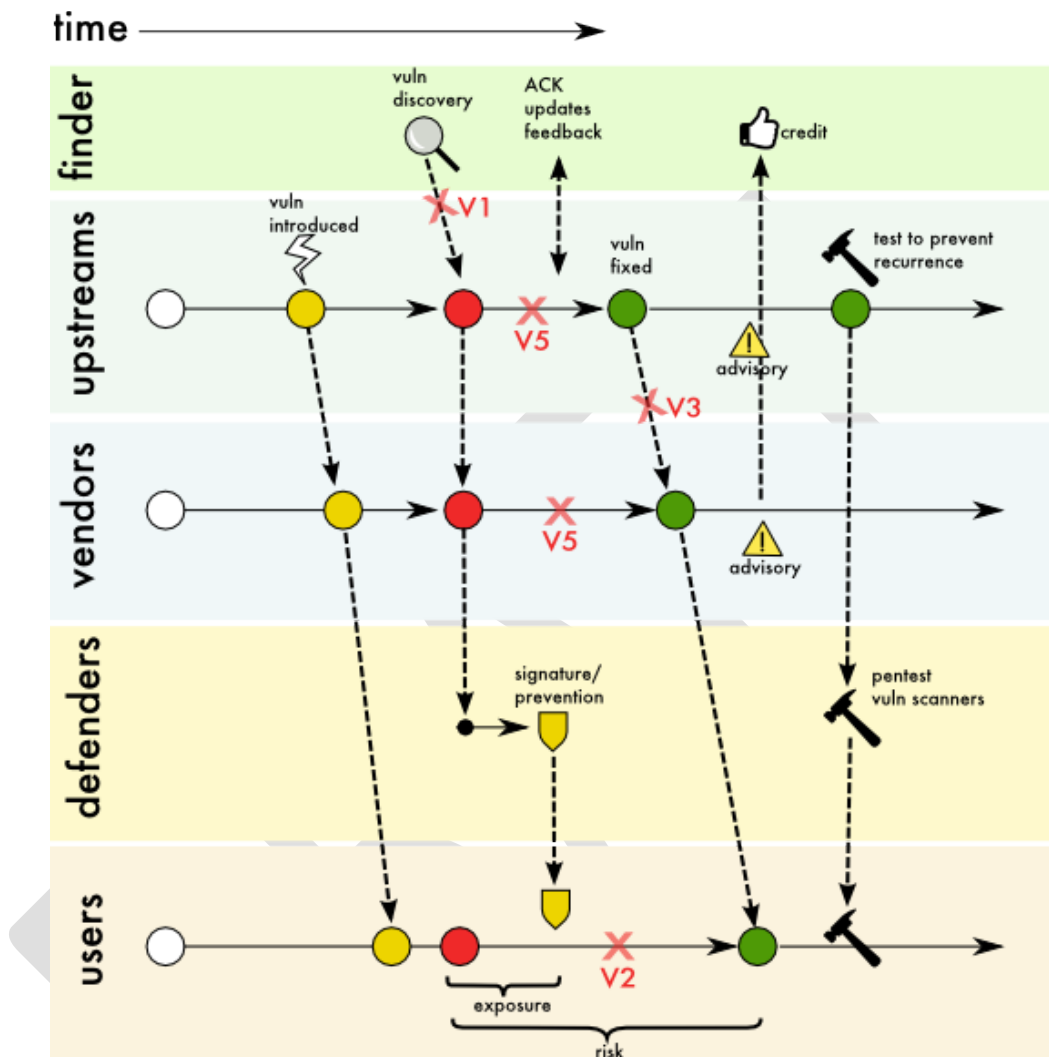


Figure 3: Vulnerability with coordinated disclosure

140 **Description**

141 Many security vulnerabilities are discovered after the product is released. Multiple stakeholders  
 142 such as finders, upstream vendors, vendors, defenders, and users are involved in the coordinated  
 143 disclosure effort. Stakeholders are encouraged to follow some guidelines set out by international  
 144 bodies like ISO, to formulate the basis of their disclosure practice.

145 The following things typically happens in coordinated disclosure:

146 Finder

- 147
- Finder contacts the vendor using standard vulnerability reporting channels.



148 Vendors

- 149 • When vendors fix the problem, they communicate with upstream and downstream vendors  
150 at appropriate times as required.
- 151 • Vendors publish advisories as warranted.

152 Defenders

- 153 • Develop mitigations or signatures to detect and defend the users against vulnerability,  
154 without containing or inferring information that may assist a potential attacker.
- 155 • Request relevant test-cases from vendors to detect advanced threats based on recurring  
156 patterns.

157 Users

- 158 • Deploy vendor patch / mitigation as soon as possible.

159 **Variant 1: Finder makes the vulnerability details public prior to remediation**

160 *Description*

161 There may be instances in which a finder publicly releases details of a vulnerability prior to  
162 remediation, which can increase risk to affected users. Although a known active exploitation may  
163 prompt the finder to publicly disclose prior to remediation, other causes for disclosure include  
164 inability to establish contact with vendor and financial or other motivations for finder disclosure.  
165 Preventing public release prior to remediation is ideal, but in cases where early public release  
166 happens, quick response and communication of potential mitigations is paramount.

167 *Causes*

- 168 • Finder is unable to locate a vendor contact.
- 169 • Vendor does not respond to finder.
- 170 • Finder and vendor do not agree that report is a vulnerability (e.g., Vulnerability exists in an  
171 unsupported version of the product, but is fixed in the supported version of the product).
- 172 • Finder discloses to create pressure on vendor to fix or on the disclosure timeline.
- 173 • Finder is motivated by profit (e.g., Finder motivation is to sell a product or service that may  
174 detect or defend against the vulnerability).
- 175 • Finder is motivated by public recognition or fame.
- 176 • Miscommunication occurs between finder and vendor.
- 177 • Finder is insensitive to consumer safety concerns.
- 178 • An active exploitation of the vulnerability is discovered.
- 179 • Vendor does not remediate the vulnerability.
- 180 • The number of vulnerable vendors is too large for the finder to deal with.

181 *Prevention*

- 182 • Vendor should follow ISO guidelines for receiving vulnerability reports.

- 183 • All parties involved (including vendors, finders, and coordinators) should communicate  
184 their disclosure plans.
- 185 • All parties involved should provide their disclosure policies.
- 186 • There should be frequent communication with finder (including regular status updates).
- 187 • A coordinator can offer to analyze the vulnerability and educate either the vendor or the  
188 finder.
- 189 • Vendors can offer incentives such as safe harbor, credit, or bug bounties.
- 190 • All parties should avoid escalation to any extent possible (including legal action).
- 191 • All parties should advocate the Principle of Least Exposure.
- 192 • Vendors and coordinators should maintain an outreach program with finder community.
- 193 • Vendor should avoid individual points of failure for communication.
- 194 • When a larger number of vendors are involved, a coordinator can support communication  
195 and coordination between the vendors.

#### 196 *Response*

- 197 • Contact finder to review vendor’s coordinated disclosure policy.
- 198 • Express disappointment to the finder, yet remain positive while attempting to contain  
199 further leaks.
- 200 • Vendor may contact media.
- 201 • Vendor can align internal resources to patch the vulnerability with top priority.
- 202 • Vendor and/or finder may engage with a coordinator to mediate in case of disagreement.
- 203 • Vendor may provide mitigation advice to users through use of security advisory or blog.

#### 204 **Variant 2: Users do not deploy remediation immediately**

##### 205 *Description*

206 Providing remediation alone is not sufficient to reduce risk, deployment is also necessary. There  
207 may be instances in which users do not deploy either the remediation or the vendor suggested  
208 mitigations immediately after being made available by the upstream vendor. In general, users are  
209 strongly encouraged to apply, where possible, a risk-based approach in deciding how quickly they  
210 should deploy vendor-supplied remediations or mitigations when made available to help reduce  
211 potential risk of exploitation. Downstream vendors and users typically prefer an automatic update  
212 process for security remediation where appropriate. Vendors responsible for issuing remediations  
213 or mitigations for critical and high severity vulnerabilities should communicate the availability of  
214 such as broadly as possible, along with clear deployment and recommendations.

##### 215 *Causes*

- 216 • Vendor has a history of providing low quality or untrusted security updates.
- 217 • It takes time and resources for users to test and deploy.
- 218 • Automatic patch updates are not available from the vendor
- 219 • Automatic vendor patch updates are not enabled by the user.
- 220 • Older end-of-life/end-of-support version is installed and no security fix for that  
221 version/build will be released by vendor.
- 222 • Users do not fully understand the threat or criticality of the vulnerability.

- 223
- Users wait for multiple or bundle patches from the vendor.

224 **Prevention**

- 225
- Vendors can release fixes on a predetermined schedule (e.g., Patch Tuesday).
- 226
- When possible, vendors should not include non-security updates with security fixes (e.g., JRE model).
- 227
- Vendor should offer an automatic update process for users if possible.
- 228
- Users should enable automatic vendor patch updates if available.
- 229
- Vendors should test updates rigorously prior to security fix release.
- 230
- Vendors should publish the high-level version of their Secure Design Lifecycle processes and publish disclosure policies to re-assure users.
- 231
- Users should remove end-of-life / end-of-support systems from their environment.
- 232
- Vendors should eliminate extended support to legacy product versions that cannot be properly maintained and updated.
- 233
- Ensure product security advisory is clear on severity of the vulnerabilities, the impact of a successful exploitation, and the location of available download.
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238 **Response**

- 239
- Vendors should adopt a vulnerability scoring system standardization mechanism (e.g., Common Vulnerability Scoring System) to raise awareness for users on the severity of the vulnerability.
- 240
- Vendors should provide clear advisories and bulletins in machine readable format related to the vulnerability and fixes/remediations or mitigations.
- 241
- Vendors should provide any available mitigations or workarounds even if may cause some degradation of service.
- 242
- When possible, vendors should audit user's landscape and send a reminder if remediation has not been deployed.
- 243
- Provide 1:1 support to critical users to break the trust-barrier and expedite remediation adoption.
- 244
- Vendors can leverage existing customer support and sales channel to effectively communicate security bulletins to their users.
- 245
- Vendors can inform their Customer Account Representatives through internal notification process so they can encourage customers to apply remediation.
- 246
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254 **Variant 3: Missing communication between upstream and downstream vendors**

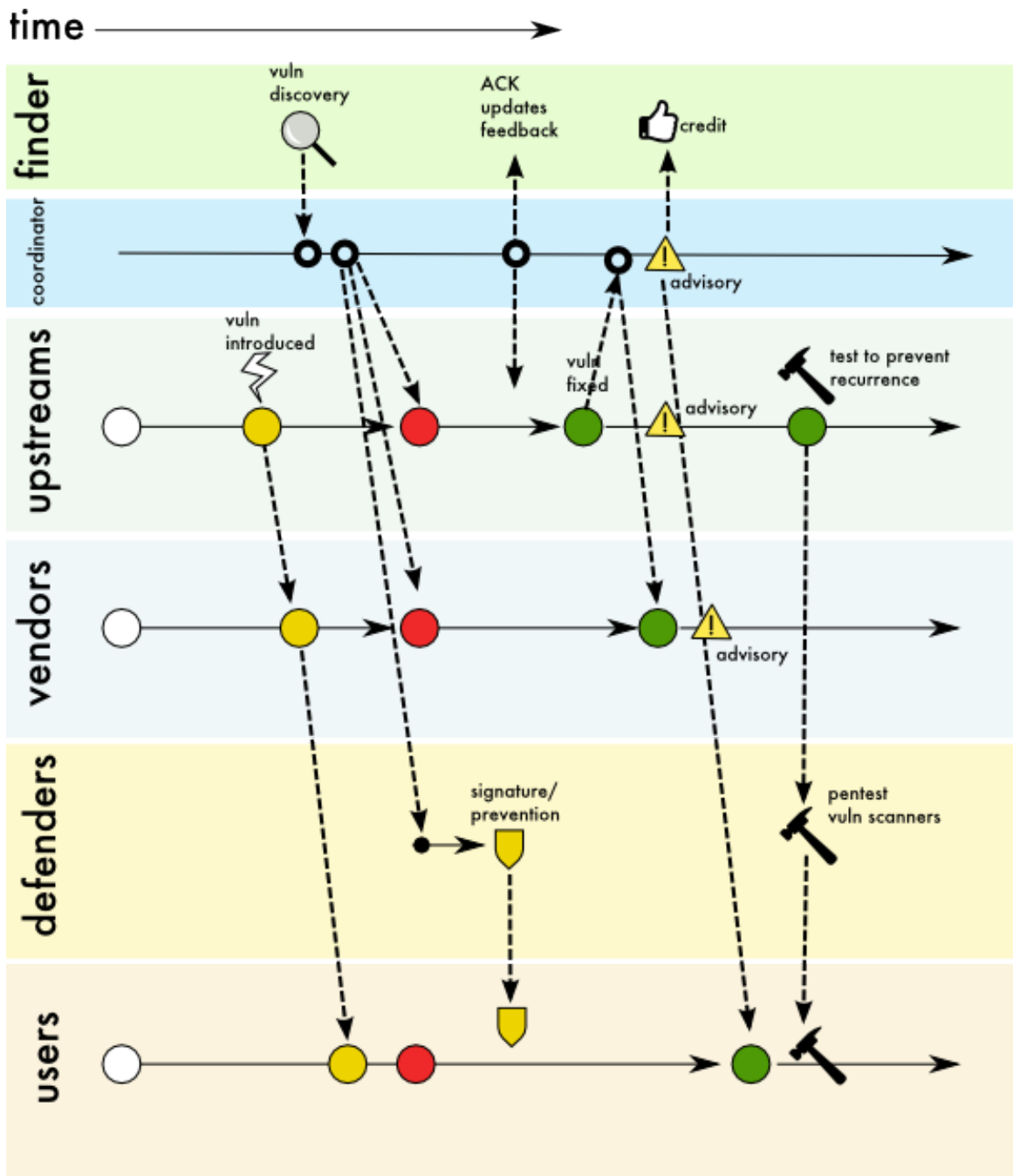


Figure 4: Use Case 2, Variant 3 Missing communication between upstream and downstream vendors

255 **Description**

256 Direct communication or a security disclosure could be missing between upstream vendors and  
 257 downstream vendors or between vendors and users. A coordinator could facilitate receiving and  
 258 distributing information back and forth to relevant parties at various stages of remediation.

259 **Causes**

- 260 • Vendor fails to recognize vulnerabilities internally (e.g. A vendor may not track the
- 261 vulnerabilities in third party components of their product).
- 262 • Vendor does not fully understand or is not aware of all downstream stakeholders.
- 263 • Vendor corrects the vulnerability, but does not inform all downstream stakeholders.
- 264 • Vendor fails to pre-establish trusted communication channels or NDAs with downstream
- 265 stakeholders.
- 266 • Vendor fails to allow for sufficient downstream coordination and propagation time prior to
- 267 public disclosure by the vendor.
- 268 • Vendor fails to communicate disclosure timeframe and set expectations with downstream
- 269 stakeholders.

270 **Prevention**

- 271 • Vendor to establish an actionable public vulnerability coordination and disclosure policy,
- 272 ideally describing the threshold for disclosure (e.g. severity).
- 273 • Vendor should consider communicating remediations/mitigations of all vulnerabilities
- 274 regardless of severity rating or source of vulnerability report.
- 275 • Downstream vendors should consider keeping their components in-sync with upstream
- 276 recommended release. Selectively patching security vulnerabilities can become tedious,
- 277 error prone and expensive in the long run as source code can diverge between upstream
- 278 and downstream instances. Downstream vendors may also miss security improvements or
- 279 vulnerability fixes that do not get CVE assignments or get CVE assignments at a later date
- 280 (e.g., CVE-2016-2108<sup>2</sup>).
- 281 • Vendor should implement tracking and inventory of third party components to develop a
- 282 full understanding of upstream and downstream dependencies.
- 283 • Vendor should pre-establish an upstream downstream trusted network for rapid
- 284 communication and coordination (e.g., mailing lists such as the [UEFI USRT](#)).
- 285 • Vendor should clearly communicate disclosure timelines to downstream vendors.
- 286 • Vendor should anticipate the timeframes needed for downstream coordination.
- 287 • Vendor could leverage coordinators for communication and coordination in the following
- 288 ways:
  - 289 ○ A coordinator may receive a vulnerability report from a finder that affects multiple
  - 290 vendors and then distribute that report to affected upstream and downstream
  - 291 vendors.

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<sup>2</sup> OpenSSL CVE-2016-2108: A vulnerability was fixed in OpenSSL June 2015 releases, but was not recognized as a vulnerability until May 2016. Downstream Vendors who upgraded their OpenSSL code base to the latest stable release in June 2015 had effectively resolved this vulnerability eleven months ahead of vendors who selectively patched only the CVE assigned vulnerabilities.

- 292           ○ A coordinator may receive a vulnerability report and resolution information from a  
293 vendor and help identify other affected vendors, possibly peer vendors and relay the  
294 information to them.
- 295           ○ A coordinator may refer to the vendor directory to determine affected vendors.  
296           ○ A coordinator may also inform defenders at appropriate times to help mitigate or  
297 prevent attacks.  
298           ○ A coordinator may publish a public advisory in addition to vendor advisories to  
299 create awareness about the vulnerability and available remediation.

### 300 *Response*

- 301           • Vendor should identify a dedicated contact for upstream and downstream stakeholders, in  
302 addition to communicating via generic e-mail, like secure@example.com
- 303           • Where possible, vendors should explain the situation to affected stakeholders to build  
304 transparency.
- 305           • Vendors should negotiate an agreed time-frame with affected stakeholders prior to  
306 vulnerability disclosure.
- 307           • Vendor could leverage coordinators for communication and coordination.
- 308           • Vendors should utilize common vulnerability tracking and aggregation capabilities such as  
309 the NIST National Vulnerability Database (NVD)<sup>3</sup>, Common Vulnerabilities and Exposures  
310 (CVE)<sup>4</sup>, and the FIRST Vulnerability Database Catalog<sup>5</sup>.

### 311 **Variant 4: A Vendor inadvertently makes the vulnerability details public prior to remediation**

#### 312 *Description*

313 Multiparty vulnerability disclosure often involves complex interaction among stakeholders.  
314 Without a strong policy and trust in-place, it is possible for a vendor to inadvertently disclose the  
315 vulnerability details publicly prior to remediation. In many cases, such disclosure is accidental and  
316 a plan for damage control should be in place. A review of the incident afterwards should take place  
317 to prevent occurrences in the future.

#### 318 *Causes*

- 319           • Vendor accidentally discloses.
- 320           • Vendor has gaps or lack of policy and controls to handle and protect sensitive vulnerability-  
321 related information.

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<sup>3</sup> <https://nvd.nist.gov>

<sup>4</sup> <http://cve.mitre.org>

<sup>5</sup> <https://www.first.org/global/sigs/vrdx/vdb-catalog>

322 **Prevention**

- 323 • Sharing communities could institute penalties for trust violations. (e.g., A sharing  
324 community member leak could lead to expulsion from that sharing community).
- 325 • Vendor should demonstrate they have implemented policies and controls to correctly  
326 manage and limit access to sensitive vulnerability information (i.e., compliance with  
327 ISO/IEC 27001).
- 328 • Vendor should implement measure to secure communication channels such as  
329 implementing encryption of communication with external stakeholders.

330 **Response**

- 331 • Vendor should review the incident to understand the causes and reduce future occurrences.
- 332 • Vendor should implement and demonstrate new policies and controls for handling sensitive  
333 information.
- 334 • Vendor should implement sufficient auditing and logging of vulnerability information to  
335 enable quick and clear identification of the root causes of the leak.
- 336 • Vendor should understand why and where the vulnerability been leaked while attempting  
337 to prevent further damage.
- 338 • Vendor should analyze the situation and establish a priority remediation timeline.
- 339 • For transparency and damage control, the vendor should publish a statement to the public  
340 and to affected customers.

341 **Variant 5: Vendor does not remediate a reported vulnerability**

342 **Description**

343 There may be situations in which the vendor does not provide remediation to a vulnerability. There  
344 are many causes for such a scenario including the vendor no longer existing, the affected product no  
345 longer being supported, or the vendor being unable to verify the finder's report or the vendor not  
346 considering the report to be a vulnerability. Establishing clear communication and dialogue  
347 between the reporter and vendor is foundational to establishing a plan of action, whether that be  
348 remediation or mitigation.

349 **Causes**

- 350 • Finder and vendor fail to set clear expectations for remediation and disclosure.
- 351 • Vendor no longer exists.
- 352 • Vendor chooses not to fix. There could be several reasons for the vendor not fixing and  
353 identifying a vulnerability including:
  - 354 ○ The product is no longer supported by vendor.
  - 355 ○ There are compatibility issues impacting fix.
  - 356 ○ Vendor does not have the resources to fix the vulnerability.
  - 357 ○ Vulnerability remediation is prohibitively expensive.
  - 358 ○ The vulnerability is a low priority for the vendor.
- 359 • Vendor is unable to verify vulnerability.
- 360 • Vendor does not consider the report to be a vulnerability.

361 **Prevention**

- 362 • Vendor should clearly document product support timelines and limitations including end-  
363 of-life, end-of-support, and end-of-security-support dates.
- 364 • Finder should provide clear documentation and artifacts to support vulnerability  
365 verification.
- 366 • Both parties (vendor and finder), should clearly communicate and negotiate expectations  
367 and timelines, and acknowledge receipt of each communication.

368 **Response**

- 369 • Vendor could provide alternative list of supported products with similar functionality as  
370 affected end-of-life/ end-of-security related products.
- 371 • Vendor should consult with legal resources to address potential liability and indemnity  
372 issues.
- 373 • Vendor should publish a statement explaining why no fix or remediation has occurred.

374 **Variant 6: Missing communication between peer vendors impedes coordination**

375 **Description**

376 Missing or poor communication between peer vendors can negatively impact coordination efforts.  
377 In some cases, this is due to lack of awareness of the uses and impacts of a common component or  
378 technology, or it may be difficult to identify and coordinate with affected peers. Use of third party  
379 coordinators and investing in developing and maintaining an awareness of peer vendors are just  
380 two ways of managing these complexities in multiparty coordinated response.

381 Example 1: A vulnerability named 'httpoxy' affected many CGI or CGI like environments.

382 According to httpoxy.org, it was first discovered in 2001. Over the years the issue was rediscovered  
383 many times. Its impact on other peer CGI implementations was never investigated. In 2016 when an  
384 exploit was discovered in the wild, the issue was widely investigated across various CGI  
385 implementations and 14 CVE identifiers were assigned.

386 Example 2: CVE-2008-1447

387 CVE-2008-1447 is a vulnerability in DNS protocol that was first mitigated by UDP source port  
388 randomization idea implemented in djbdns in 1999. While importance of this mitigation was  
389 emphasized on public mailing lists, many other DNS implementations lacked this mitigation until  
390 2008. When a practical exploit for this vulnerability was demonstrated in 2008, the source port  
391 randomization mitigation was widely implemented.

392 **Causes**

- 393 • Vendor may not be aware that peers use the same component or technology, or may  
394 not be aware of all potentially affected peers.
- 395 • Vendor may find it difficult to identify or coordinate with affected peers.
- 396 • Vendor may intentionally withhold information for perceived competitive  
397 advantage.



398                   • Vendor may fail to recognize an issue as a vulnerability (e.g., lack of CVE ID).

399    *Prevention*

400                   • Vendors should develop and maintain awareness of peers (e.g., utilize FIRST  
401                   directory to identify peers).

402                   • Vendors should develop and maintain awareness of coordinators.

403                   • Vendors should cooperate with peers on security measures to protect common  
404                   customers.

405                   • Vendors should recognize vulnerabilities and publish accordingly (e.g., assign CVE  
406                   ID).

407    *Responses*

408                   • Vendors can engage a coordinator.

409                   • Vendors can publish vulnerability information, optionally, including proof-of-  
410                   concept tests (to the public or only to peers).

411    **Variant 7: Coordinator makes vulnerability details public prior to remediation**

412    *Description*

413    In this variant, a coordinator discloses vulnerability information publicly before remediation is  
414    ready. As in previous variants, disclosure may be accidental, or a coordinator may intentionally  
415    disclose due to the perceived defensive benefit. Also, similar to other variants setting and  
416    expectation and good communication can reduce accidental disclosures.

417    *Causes*

418                   • Coordinator accidentally discloses.

419                   • Confusion due to multiple coordinators working on the same or similar issues.

420                   • The coordinator embargo period expires or coordinator determines vendor is not  
421                   responsive.

422                   • There is an active exploitation of the vulnerability and coordinator chooses to  
423                   disclose.

424    *Prevention*

425                   • To reduce confusion when multiple coordinators are involved, coordinators should  
426                   select one coordinator as lead.

427                   • Coordinators should develop and maintain awareness of and relationships with  
428                   other coordinators.

429                   • Coordinators should publish disclosure policy and expectations including timelines  
430                   and expectations for vendor responsiveness.

431                   • Coordinators and vendors should clearly determine disclosure timeline early in  
432                   process.

433                   • Vendors can choose not to engage with coordinators with a history of  
434                   uncoordinated disclosure.

435                   • Vendors should negotiate and try to meet timelines, and be responsive.

436 *Responses*

- 437 • Vendor can increase priority of response process
- 438 • Vendor can release interim advisory.

439

440 Use Case 3: Public disclosure of limited vulnerability information prior to  
441 remediation

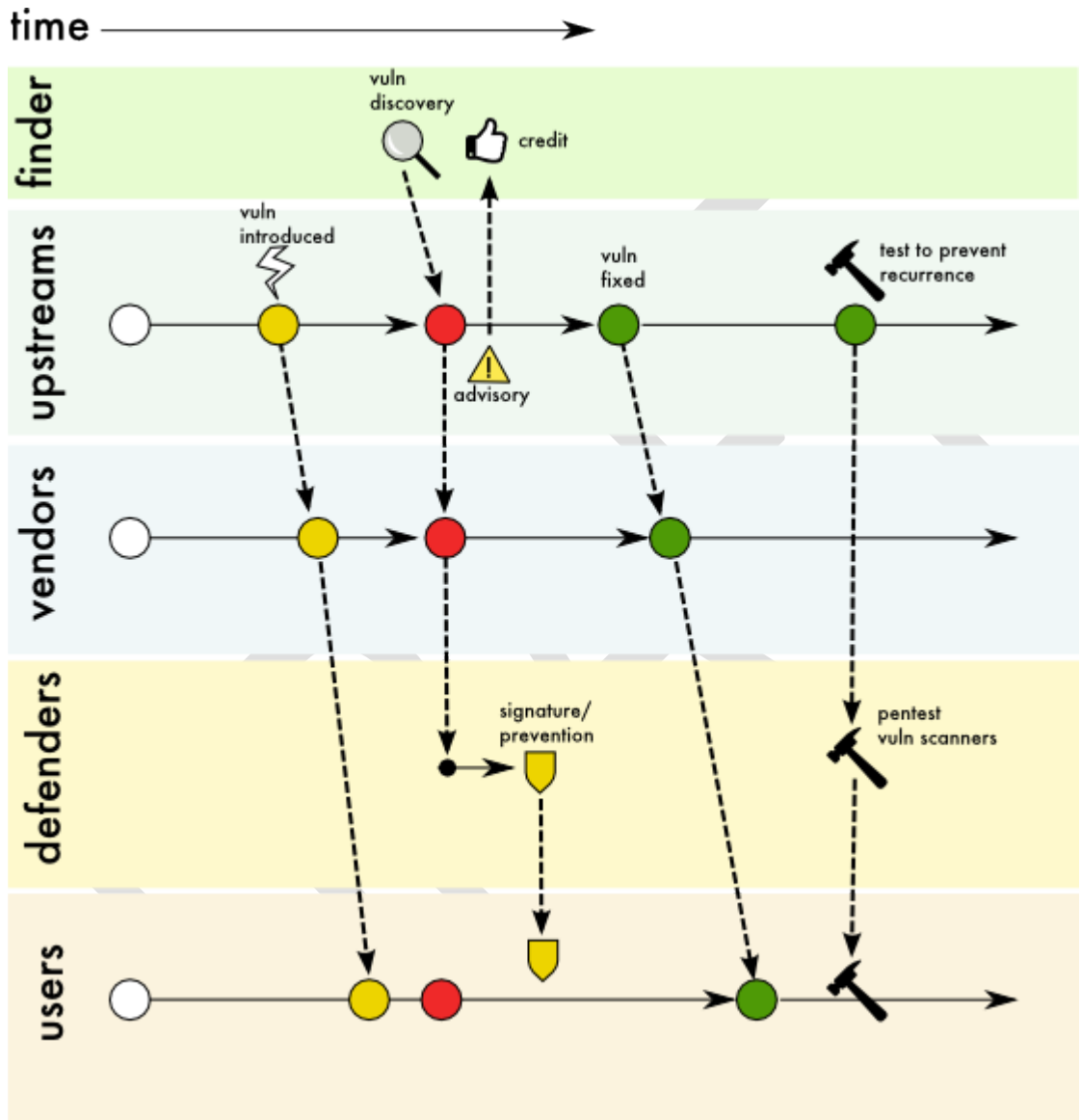


Figure 5: Use Case 3 Public disclosure of vulnerability and impact prior to remediation

442 **Description**

443 Some information about the vulnerability is published, without giving any hints about the exploit.  
444 This use case is different than what is typically called “full-disclosure.”

445

446 As a middle way between full public disclosure and a privately coordinated disclosure, a finder or a  
447 vendor may publish some preliminary notice about the existence of a vulnerability and its  
448 disclosure timeline. Information disclosed may contain names of vulnerable product or component,  
449 worst case impact, and location of future advisories, but not provide any hints about exploiting the  
450 vulnerability such as source code changes or vulnerability type. This disclosure scenario is common  
451 when a large number of vendors are affected and maintaining confidentiality can be difficult.

452 Such advance notice helps all the responding parties (i.e., upstream vendors, downstream vendors,  
453 users and defenders) to plan and prepare to respond to the disclosure. Preparation may involve  
454 identifying potentially affected products and assets, identifying personnel responsible for analyzing  
455 the security fixes, making code changes or patching, testing, and solution delivery.

456 NOTE: Variations on this use case are similar or same as those discussed in use case 2.

457 Example 1. Vendor advance warning:

458 On April 28, 2016, OpenSSL project team announced a new software release with fixes for several  
459 'high' severity security defects that was made available on May 3rd, 2016. The users and  
460 downstream vendors had five days to plan and prepare for taking response measures, thus  
461 minimizing the preparation time required for the responders.

462

463 Example 2. Vendor expected cadence:

464 Oracle published Critical Patch Update Advisories on a pre-determined quarterly schedule.  
465 According to Oracle<sup>6</sup>, a pre-release announcement is also published five days prior to each Critical  
466 Patch Update release with a summary of affected products and risks. This notification serves as a  
467 trigger to initiate a customer's patching procedure.

468 Example 3. Researcher advance warning:

469 On 22nd March 2015, Stefan Metzmacher published an advance warning on website [badlock.org](http://badlock.org),  
470 that a crucial security bug in Windows and Samba would be disclosed on April 12th, 2016. System  
471 administrators responsible for Windows or Samba server infrastructure were advised to be ready  
472 to patch their systems.

#### 473 *Response*

- 474 • Vendor should contact finder to review vendor responsible disclosure policy.
- 475 • Vendor could express disappointment to the finder, yet remain positive with an attempt to  
476 contain further leaks.
- 477 • Vendor could align internal resources to patch the vulnerability with top priority.

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<sup>6</sup> <http://www.oracle.com/us/support/assurance/leveraging-cpu-wp-164638.pdf>

- 478
- 479
- 480
- 481
- Vendor or finder could engage with an impartial coordinator to mediate in case of disagreement.
  - Vendor could provide mitigation advice to users.

482 Use Case 4: Public disclosure or exploitation of vulnerability prior to vendor  
483 awareness

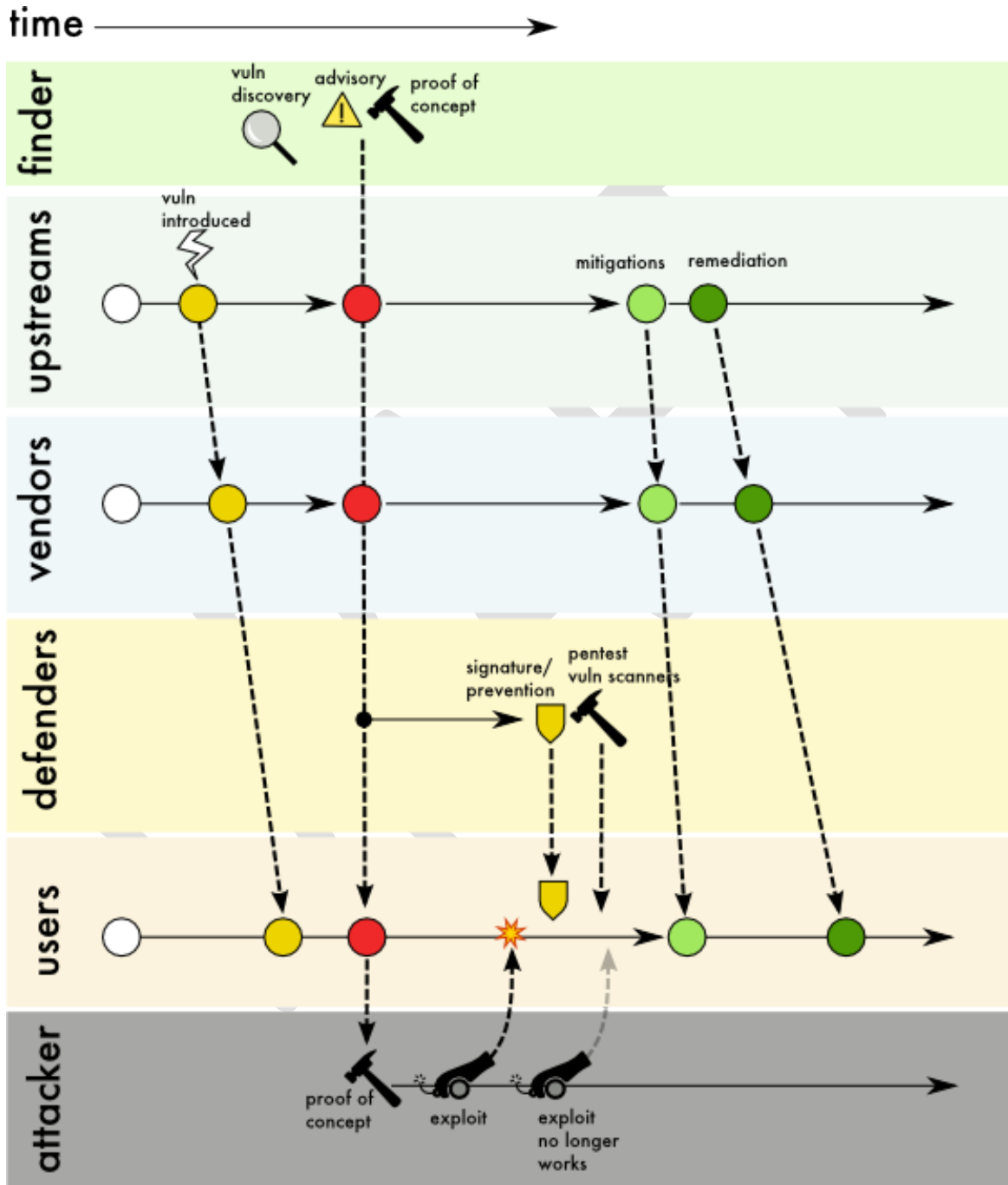


Figure 6: Use Case 4 Public disclosure or exploitation of vulnerability prior to vendor awareness

484 **Description**

485 When a vulnerability is discovered in a deployed product. The finder makes the information about  
486 the vulnerability accessible to anyone such as publishing on the Internet, mailing lists, academic  
487 papers or conferences. Disclosed information may include affected products and versions, proof of  
488 concept test cases that can trigger or demonstrate the vulnerability and detailed explanation of the  
489 defect or attack methodology. This disclosure is made without waiting for development or  
490 deployment of a remediation or mitigation. This type of disclosure is often referred to as “full  
491 disclosure”<sup>7</sup> or a “zero-day.”

492 One of the main intentions here is to make users aware of the vulnerability as early as possible as a  
493 way to minimize exposure, with an assumption that there could be unknown attackers who may  
494 already know about the vulnerability and could be exploiting it.

495 An Internet survey ,of about 400 researches, indicates that only 4% of the researchers follow full  
496 public disclosure versus 92% of researchers that follow some form of coordinated disclosure. While  
497 such disclosures are rare, vulnerability responders (vendors, defenders, users) should be prepared  
498 to handle disclosures anytime.

499 Example 1: A paper<sup>8</sup> presented at AppSec California in January 2015, described remote code  
500 execution under certain context related to Apache Commons Collection. Apache Commons project  
501 was not informed<sup>9</sup>. On November 2015, a blog post<sup>10</sup> was published containing exploits based on  
502 this paper for multiple products. None of the vendors or open source projects were directly notified  
503 prior to disclosure.

504 Example: A “good” reason do drop zero day

505 **Variant 1: Finder publishes vulnerability details and vulnerability is exploited**

506 *Description*

507 In this variant, a finder publicly discloses detailed vulnerability information without first having  
508 notified the vendor. Attackers can use this information to develop exploits and attack systems  
509 before vendors have prepared a remediation. Typically, attackers can develop attacks faster than  
510 vendors can develop a remediation and users can deploy them. This variant is commonly called a  
511 “zero-day” disclosure.

---

<sup>7</sup> Strictly speaking, “full disclosure” means publication of vulnerability details before remediation is available, either before or after notifying vendors.

<sup>8</sup> <http://frohoff.github.io/appseccali-marshalling-pickles/>

<sup>9</sup> [https://commons.apache.org/proper/commons-collections/security-reports.html#Apache\\_Commons\\_Collections\\_Security\\_Vulnerabilities](https://commons.apache.org/proper/commons-collections/security-reports.html#Apache_Commons_Collections_Security_Vulnerabilities)

<sup>10</sup> <https://foxglovesecurity.com/2015/11/06/>

512 **Causes**

- 513 • The vulnerability report contains a proof of concept test or enough information to create a
- 514 working exploit for the issue.
- 515 • Finder identifies previously unknown exploitation in the wild and publishes.

516 **Prevention**

- 517 • The finder can withhold or delay proof of concept tests from the disclosure. Attackers would
- 518 have to spend more time and effort to independently develop exploits, providing users
- 519 some grace time to protect themselves.
- 520 • Addition of traceability information where possible in vendor disclosure advisory can be a
- 521 deterrent to attackers.
- 522 • Vendors should monitor for public disclosures/discussions.

523 **Response**

- 524 • Vendor can provide a security advisory regarding mitigation and response.
- 525 • Vendors can accelerate patch testing and release.
- 526 • Users can apply vendor fixes when available.
- 527 • Users can apply workarounds provided by the vendor.
- 528 • Users can apply workarounds for prevention or defenses recommended by the internal or
- 529 external security community.
- 530 • Users can use the proof of concept test to check for vulnerable assets.
- 531 • Users can utilize security best practices to limit potential impacts.

532 **Variant 2: Previously undisclosed vulnerability used in attacks**

533 **Description**

534 In this variant, a vulnerability becomes publicly known because of its use in attacks. This variant is  
535 also referred to as a “zero-day” vulnerability or exploit, since vendors and defenders have not had a  
536 warning in advance. This is usually a very harmful scenario since vendors, defenders, and users  
537 rush to respond while under attack. Exploitation of a vulnerability in an attack can be considered as  
538 a disclosure of the vulnerability or a confirmation of its existence. The attacker typically wants the  
539 vulnerability and its exploitation to remain undetected and undisclosed.

540 **Causes**

- 541 • Incentives available for non-disclosure or exploitation are greater than incentives provided
- 542 for disclosure.
- 543 • The vulnerability could be in a malware or a botnet in which case a disclosure is likely to
- 544 make the nefarious software more secure.
- 545 • Incomplete vendor fixes may lure attackers to find closely related vulnerabilities.

547 **Prevention**

- 548 • Vendors should generally take steps to improve software security and reduce
- 549 vulnerabilities. Such activity, generally referred to as Secure Software Development



- 550 Lifecycle (SSDL) or Security Development Lifecycle (SDL), is beyond the scope of this  
551 document.<sup>11</sup>
- 552 • When vulnerabilities or weaknesses are found by a product assessment, make sure all the  
553 issues found are reported to appropriate stakeholders and resolved. Attackers are likely to  
554 be using the same security assessment tools and techniques, and may have encountered the  
555 same problems.
  - 556 • To protect against malicious modifications and maintain supply chain integrity, vendors  
557 should produce tamper-proof or tamper-evident products.
    - 558 ○ Authenticity of source code or software should be verifiable using strong  
559 cryptography (e.g., use PGP signing or HTTPS while distributing software).  
560 Downstream vendors should verify authenticity of components included in their  
561 products.
    - 562 ○ Products should have signed, trusted, and verified execution enabled by default  
563 where possible.
    - 564 ○ Consumers should verify authenticity of products that are to be used or deployed.
  - 565 • Consumers/defenders should continuously verify their deployments for unauthorized  
566 changes or anomalies.
  - 567 • Forensically check returned or retired products for signs of compromise.

568 **Response**

- 569 • Vendors and defenders should analyze exploits to determine the vulnerability.
- 570 • Where appropriate, the vendor should consider providing a security advisory that can  
571 contain:
  - 572 ○ acknowledgement of the problem
  - 573 ○ development status of the remediation
  - 574 ○ possible mitigations and workarounds
- 575 • Vendors can accelerate patch testing and release.
- 576 • Users can apply vendor fixes when available.
- 577 • Users can apply workarounds provided by the vendor.
- 578 • Users can apply workarounds for prevention or defenses recommended by the internal or  
579 external security community.
- 580 • Users can utilize security best practices to limit potential impacts.
- 581 • When prioritizing vulnerabilities or weaknesses found by any assessment (internal or by  
582 customers), vendors should consider that attackers can find the same or similar  
583 vulnerabilities.
- 584 • If defenders find incident indicators, then those should be reported to appropriate vendors  
585 or stakeholders for investigation.

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<sup>11</sup> Coordinated vulnerability disclosure is often considered part of the deployment, maintenance, or support phases of a Secure Software Development Lifecycle.

## 586 Guiding Concepts and Best Current Practices

587 The following guidance is derived from the cases, variants, responses, and preventions discussed  
588 previously. Stakeholders should carefully consider their actions, particularly notification and public  
589 disclosure, due to the widespread impact on other stakeholders in multi-party cases.

### 590 Establish a strong foundation of processes and relationships

- 591 • Establish and publish actionable public vulnerability coordination and disclosure policies  
592 and expectations, including timelines and thresholds for disclosure (e.g. severity).
- 593 • Develop and maintain awareness of peers and other potential stakeholder communities.
- 594 • Vendor should pre-establish upstream and downstream vendor relationships and  
595 communications channels and understand potential impacts to coordination timelines.
- 596 • Vendors should implement tracking and inventory of third party components to develop a  
597 full understanding of upstream and downstream dependencies.

### 598 Maintain clear and consistent communications

#### 599 Prior to Disclosure

- 600 • All parties should clearly and securely communicate and negotiate expectations and  
601 timelines.
- 602 • All parties should acknowledge receipt of each communication.
- 603 • Vendor or coordinator should maintain frequent communication with finder including  
604 status updates and potential impacts to disclosure timeline.
- 605 • Finder should provide clear documentation and artifacts to support vulnerability  
606 verification.
- 607 • Vendors should clearly document product support timelines and limitations.
- 608 • All parties should avoid individual points of failure for communication.

#### 609 After Disclosure

- 610 • Vendors should provide clear advisories and bulletins in machine readable format related  
611 to vulnerability fixes and mitigations (e.g., CVRF).
- 612 • Vendors should identify a dedicated contact for upstream and downstream stakeholders, in  
613 addition to communicating via generic e-mail, like secure@example.com.
- 614 • If needed, vendors should leverage coordinators for broad communication and  
615 coordination.
- 616 • All parties should utilize common vulnerability tracking and aggregation capabilities like  
617 the NIST National Vulnerability Database (NVD) and Common Vulnerabilities and  
618 Exposures (CVE).
- 619 • All parties should adopt a vulnerability scoring system standardization mechanism (e.g.,  
620 CVSS) to raise awareness for users on the severity of the vulnerability.

### 621 Build and maintain trust

- 622 • All parties should implement measures to secure communication and handling of sensitive  
623 information. (e.g., implementing encryption of communication with external stakeholders).

- 624 • Vendors should test updates rigorously prior to security fix release.
- 625 • Vendors can establish bug bounty programs, credit or safe harbor, to proactively identify
- 626 vulnerabilities prior to release.
- 627 • All parties should avoid escalation to any extent possible (including legal action)
- 628 Stakeholders should encourage security research and coordinated disclosure within
- 629 relevant legal frameworks. Legal or other coercive pressure, actual or perceived, often
- 630 creates a chilling effect on desired security research.

### 631 Remediation and disclosure should minimize exposure for stakeholders

- 632 • Vendors can release fixes on a predetermined schedule (e.g., Patch Tuesday).
- 633 • When possible, vendors should not include non-security updates with security fixes (e.g.,
- 634 JRE model).
- 635 • Vendor should offer an automatic update process for users if possible.
- 636 • Users should enable automatic vendor patch updates if available.
- 637 • Vendors should establish and participate in upstream downstream trusted networks (e.g.,
- 638 vetted mailing lists such as the [UEFI USRT](#) for rapid communication and coordination).
- 639 • Vendors can provide any available mitigations or workarounds even if they may cause some
- 640 degradation of service.
- 641 • Stakeholders should consider partial, preliminary public disclosure as described in Use Case
- 642 3.
- 643 • Downstream vendors should consider keeping their components up-to-date as soon as
- 644 upstream vendors recommend a release.

### 645 Respond quickly to early disclosure

- 646 • Vendors should analyze the situation and establish a priority remediation timeline.
- 647 • Where possible, vendors can reach out to finder to define the scope of early disclosure and
- 648 perform damage control.
- 649 • Vendors should provide communications to users regarding the vulnerability and potential
- 650 mitigations (e.g., release an interim advisory).

### 651 Use coordinators when appropriate

- 652 • Coordinators can help connect researchers, vendors, and other stakeholders. This is
- 653 particularly helpful when multiple parties (vendors) are involved or there is difficulty
- 654 contacting a party (vendor).
- 655 • Coordinators can provide additional technical, impact, and scope analysis to researchers,
- 656 vendors, and other stakeholders, particularly when there is disagreement.
- 657 • Coordinators should develop and maintain awareness of and relationships with other
- 658 coordinators.
- 659 • To reduce confusion when multiple coordinators are involved, one coordinator should be
- 660 selected as lead.

661

662 **Supporting Resources**

663 ENISA Good Practice Guide on Vulnerability Disclosure (2015)

664 <https://www.enisa.europa.eu/activities/cert/support/vulnerability-disclosure>

665 NIAC Guide to Vulnerability Disclosure (2004)

666 <https://www.dhs.gov/xlibrary/assets/vdwgreport.pdf>

667 ISO/IEC 29147 Vulnerability Disclosure (2014)

668 <http://standards.iso.org/ittf/PubliclyAvailableStandards/index.html>

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